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Laura Kelly, Governor

Adam Proffitt, Director

February 16, 2023

The Honorable Adam Smith, Chairperson House Committee on Taxation 300 SW 10th Avenue, Room 346-S Topeka, Kansas 66612

Dear Representative Smith:

SUBJECT: Fiscal Note for HB 2200 by House Committee on Taxation

In accordance with KSA 75-3715a, the following fiscal note concerning HB 2200 is respectfully submitted to your committee.

HB 2200 would exempt certain amounts of a homestead property's assessed valuation for certain retired and disabled veterans beginning in tax year 2024. The amount of the exemption would be determined according to the disability rating for a service-connected disability from the U.S. Department of Veterans Affairs as follows:

Disability Rating	Amount of the Exemption of Assessed Valuation
30.0 percent to less than 40.0 percent	\$3,000
40.0 percent to less than 50.0 percent	\$3,500
50.0 percent to less than 60.0 percent	\$4,000
60.0 percent to less than 70.0 percent	\$4,500
Above 70.0 percent	Full exemption

In addition to the amount of exempt assessed valuation for a disabled veteran with a disability rating of at least 30.0 percent but less than 70.0 percent, the bill does not prohibit the disabled veteran to also claim the homestead property tax refund. If a disabled veteran has a service-connected disability rate of at least 70.0 percent or is permanently confined to a wheelchair, then all property taxes on the homestead would be exempted and the disabled veteran would not be eligible for the homestead property tax refund program. The bill would allow a disabled veteran

who is 65 years of age to receive homestead property exemption of its assessed value that is equal to the percentage of their disabled veteran's disability rating but would no longer be eligible for the homestead property tax refund program. A surviving spouse of a qualified disabled veteran would be able to continue to be eligible for this new homestead property tax exemption unless the surviving spouse remarries.

Passage of HB 2200 would decrease property tax revenues by exempting certain amounts of a homestead property's assessed valuation for certain retired and disabled veterans. The state funds directly affected by this bill are the two building funds, the Educational Building Fund (EBF) and the State Institutions Building Fund (SIBF). The Department of Revenue estimates this bill would decrease revenues to these two funds by \$465,000 in FY 2025, with \$310,000 from the EBF and \$155,000 from the SIBF. Less property tax revenue would also affect state expenditures for aid to school districts. To the extent that less property tax revenue would be available from the state's uniform mill levy to fund expenditures for school districts, the state would be required to provide an additional \$6,280,000 in state aid from the State General Fund through the school finance formula in FY 2025. Local governments that levy a property tax would also receive less revenue; however, the amount of reduced property tax revenues was not estimated. The fiscal effect to state revenues during subsequent years would be as follows:

	FY 2026	<u>FY 2027</u>
School District Finance	(\$6,700,000)	(\$7,150,000)
EBF	(340,000)	(360,000)
SIBF	(170,000)	(180,000)
	(\$7,210,000)	(\$7,690,000)

To formulate these estimates, the Department of Revenue reviewed data on disabled veterans from the Kansas Commission on Veterans Affairs. The Department estimates that of the 43,653 veterans in Kansas receiving disability compensation and 3,957 surviving spouses, 24,878 would qualify for this new exemption. The Department was unable to determine the number of disabled veterans who are permanently confined to a wheelchair.

To formulate the fiscal note, the Department reviewed data from the Housing Assistance Council, National Center for Veterans Analysis, and Statistics Military Officers Association of America. The Department assumes that the average value of veteran-owned home is \$160,100, average statewide levy is 129.65, five-year average annual property tax increase is 6.7 percent, 35.0 percent of the eligible disabled veterans are 65 years old and older, and 74.5 percent of veterans in Kansas receiving disability own their home.

The bill would have no fiscal effect on the operations of the Department of Revenue or the Board of Tax Appeals. Any fiscal effect associated with HB 2200 is not reflected in *The FY 2024 Governor's Budget Report*.

The League of Kansas Municipalities and the Kansas Association of Counties indicate that the bill has the potential to reduce the amount of local property tax revenues that are used in part

to finance local governments. However, they do not have a basis on which to estimate the amount of property taxes that would be exempted to make a precise estimate of the fiscal effect on local governments.

Sincerely,

Adam Proffitt

Director of the Budget

f- C. - 7

cc: Lynn Robinson, Department of Revenue Craig Neuenswander, Department of Education Wendi Stark, League of Kansas Municipalities Jay Hall, Kansas Association of Counties Jody Allen, Board of Tax Appeals