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Laura Kelly, Governor

Adam C. Proffitt, Director

February 20, 2024

The Honorable Caryn Tyson, Chairperson Senate Committee on Assessment and Taxation 300 SW 10th Avenue, Room 548-S Topeka, Kansas 66612

Dear Senator Tyson:

SUBJECT: Fiscal Note for SB 435 by Senate Committee on Federal and State Affairs

In accordance with KSA 75-3715a, the following fiscal note concerning SB 435 is respectfully submitted to your committee.

SB 435 would provide a sales tax exemption for period products, diapers, and incontinence products beginning on July 1, 2024. The bill includes definitions for period products, diapers, and incontinence products.

Estimated State Fiscal Effect						
	FY 2024	FY 2025	FY 2026			
Expenditures						
State General Fund						
Fee Fund(s)		\$1,200				
Federal Fund						
Total Expenditures						
Revenues						
State General Fund		(\$7,200,000)	(\$7,800,000)			
Fee Fund(s)		(1,500,000)	(1,700,000)			
Federal Fund						
Total Revenues		(\$8,700,000)	(\$9,500,000)			
FTE Positions						

The Department of Revenue estimates that SB 435 would decrease state revenues by \$8.7 million in FY 2025. Of that total, the State General Fund is estimated to decrease by \$7.2 million in FY 2025, while the State Highway Fund is estimated to decrease by \$1.5 million in FY 2025. This bill is also estimated to decrease local sales tax revenues; however, the specific estimate of lower local sales tax revenues was not calculated by the Department of Revenue. The fiscal effect to state revenues during subsequent years would be as follows:

	<u>FY 2026</u>	<u>FY 2027</u>	<u>FY 2028</u>	<u>FY 2029</u>
State General Fund	(\$7,800,000)	(\$7,800,000)	(\$7,800,000)	(\$7,800,000)
State Highway Fund	(1,700,000)	(1,700,000)	(1,700,000)	(1,700,000)
	(\$9,500,000)	(\$9,500,000)	(\$9,500,000)	(\$9,500,000)

To formulate these estimates, the Department of Revenue reviewed data from the U.S. Bureau of Labor Statistics Consumer Expenditure Survey and the Kansas Department of Health and Environment. According to the Department of Revenue, reissuing sales tax publications and revising forms would cost \$1,200 from the State General Fund in FY 2025.

The Kansas Department of Transportation (KDOT) indicates that the bill would reduce state revenues to the State Highway Fund as noted above. KDOT indicates that when the state receives lower State Highway Fund dollars it may be required to make corresponding reductions to planned expenditures for projects funded under the comprehensive transportation plan. The fiscal effect associated with SB 435 is partially reflected in *The FY 2025 Governor's Budget Report*, which includes a sales tax exemption for only children's diapers and feminine hygiene products.

The Kansas Association of Counties and the League of Kansas Municipalities indicate the bill would provide a net reduction to local sales tax collections that are used in part to finance local governments. This bill has the potential to reduce revenues that are pledged to repay STAR bond projects; however, it is unknown what impact the bill would have on the viability of those projects.

Sincerely,

Adam C. Proffitt Director of the Budget

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cc: Jay Hall, Kansas Association of Counties Lynn Robinson, Department of Revenue Wendi Stark, League of Kansas Municipalities Brendan Yorkey, Department of Transportation