## Substitute for SENATE BILL No. 232

## By Committee on Judiciary

2-22

AN ACT concerning children and minors; establishing the office of the child advocate as an independent state agency and prescribing certain powers, duties and functions therefor; authorizing access to certain records; relating to children in need of care; making orders granting custody for adoption subject to the federal Indian child welfare act; directing the secretary for children and families to consider foster parents as prospective adoptive parents under certain circumstances; requiring the secretary to report certain data on adoptions; authorizing the appeal of any order of placement of a child; providing for retroactivity; amending K.S.A. 38-2203, 38-2213, 38-2270, 38-2273, 38-2309 and 38-2310 and K.S.A. 2022 Supp. 38-2211 and 38-2212 and repealing the existing sections.

1 2

Be it enacted by the Legislature of the State of Kansas:

New Section 1. (a) Sections 1 through 6, and amendments thereto, shall be known and may be cited as the child advocate act.

- (b) As used in the child advocate act:
- (1) "Office" means the office of the child advocate and includes the child advocate and staff; and
- (2) "child" means an individual less than 18 years of age at the time such individual:
  - (A) Is in the custody of the secretary for children and families;
- (B) was previously in the custody of the secretary for children and families;
  - (C) is alleged to be a child in need of care as defined by K.S.A. 38-2202, and amendments thereto; or
  - (D) is or was receiving services from the Kansas department for children and families or any entity contracting with the department, for whom the Kansas department of children and families has an open case file, or who has been, or whose siblings, parents or other caretakers have been the subject of a report of abuse or neglect to the Kansas department for children and families within the previous five years.
    - (c) This section shall be effective on and after July 1, 2023.
  - New Sec. 2. (a) There is hereby established the office of the child advocate, the head of which shall be the child advocate. In the performance of the powers, duties and functions prescribed by law, the

 office shall be an independent state agency. The child advocate shall be appointed by the governor and subject to confirmation by the senate as provided by K.S.A. 75-4315b, and amendments thereto.

- (b) (1) Except as provided by K.S.A. 46-2601, and amendments thereto, no person appointed to the position of the child advocate shall exercise any power, duty or function of the child advocate until confirmed by the senate. The child advocate shall be selected without regard to political affiliation and on the basis of integrity and capacity for effectively carrying out the duties of the office.
- (2) No former or current executive or manager of any program or agency or contracting entity subject to oversight by the office may be appointed to the position of the child advocate within 12 months of that individual's period of service with such program or agency.
- (3) A person appointed to the position of the child advocate shall serve for a term of five years or until a successor has been appointed and confirmed.
- (4) The child advocate shall be in the unclassified service and shall receive an annual salary in an amount equal to the annual salary paid by the state to a district court judge.
- (5) The child advocate shall exercise independent judgment in carrying out the duties of the office.
- (c) (1) Subject to this subsection, the child advocate shall have general managerial control over the office of the child advocate and shall establish the organizational structure of the office as the child advocate deems appropriate to carry out the responsibilities and functions of the office.
- (2) All budgeting, purchasing, personnel and related administrative functions of the office shall be administered under the direction and supervision of the child advocate.
- (3) Within the limits of appropriations therefor, the child advocate may hire such employees in the unclassified service as are necessary to administer the office. Such employees shall serve at the pleasure of the child advocate. Subject to appropriations and this subsection, the child advocate may obtain the services of other professionals necessary to independently perform the functions of the office, including obtaining legal services as provided by K.S.A. 75-769, and amendments thereto.
- (4) The child advocate may enter into agreements with the secretary of administration for the provision of personnel, facility management and information technology services.
  - (d) This section shall be effective on and after July 1, 2023.
- New Sec. 3. (a) The purpose of the office of the child advocate is to ensure that children and families receive adequate coordination of child welfare services for child maltreatment prevention, protection and care

 through services offered by the Kansas department for children and families or the department's contracting entities, the department for aging and disability services, the department of corrections, the department of health and environment and juvenile courts.

- (b) The office shall receive and resolve complaints that allege the Kansas department for children and families or an entity contracting with the department, by act or omission, has provided inadequate protection or care of children, failed to protect the physical or mental health, safety or welfare of any child or failed to follow established laws, rules and regulations or written policies. The child advocate shall:
- (1) Establish and implement procedures for receiving, processing, responding to and resolving complaints made by or on behalf of children that relate to state agencies, service providers, including contractors and subcontractors, and any juvenile court that adversely affect or may adversely affect the health, safety and welfare of such children;
- (2) provide the Kansas department for children and families with a notice of availability that describes the office and procedures for contacting the office. The department shall ensure such notice is prominently posted in department offices and facilities receiving public moneys for the care and placement of children;
  - (3) maintain a publicly available website;
- (4) publicize and notify individuals of the office's services, purpose and contact information;
- (5) compile, collect and preserve a record of complaints received and processed that may reveal concerning patterns to be addressed; and
- (6) make recommendations for changes to policies, procedures or adopted or proposed rules and regulations of any state or local agency that adversely affect or may adversely affect the health, safety and welfare of any child.
- (c) The office shall independently investigate complaints received pursuant to subsection (b) if the office reasonably believes the complaint's allegations may be independently verified through an investigation. To investigate, the office shall:
  - (1) Establish and implement procedures for investigating complaints;
  - (2) have access to the following information:
- (A) The names and physical location of all children in protective services, treatment or other programs under the jurisdiction of the Kansas department for children and families or the department of corrections;
  - (B) all written reports of child abuse and neglect;
- (C) all records of any public or private agency or institution having custody of the child under court order, providing education, medical or mental health services to the child or any placement or potential placement provider determined by the secretary for children and families; and

 (D) all current records required to be maintained pursuant to articles 22 and 23 of chapter 38 of the Kansas Statutes Annotated, and amendments thereto;

- (3) communicate privately with:
- (A) Any child or child's siblings, after consultation with treatment professionals and service providers; and
- (B) anyone working with the child, including the family, relatives, employees of the Kansas department for children and families or the department of corrections and other persons or entities providing treatment and services;
- (4) have access to, including the right to inspect and copy, relevant child records held by law enforcement agencies, the clerk of any Kansas court, juvenile officers, public or private institutions and other agencies or persons with whom a particular child has been either voluntarily or otherwise placed for care or from whom the child has received treatment within this state or in another state;
- (5) work in conjunction with juvenile intake and assessment workers, juvenile community corrections officers, guardians ad litem and court-appointed special advocates; and
- (6) subpoena materials or witnesses, take statements under oath, serve interrogatories and obtain judicial enforcement of compulsory processes.
- (d) To resolve complaints received pursuant to subsection (b), the office shall:
  - (1) Establish and implement procedures to resolve the complaints;
- (2) independently review the subject of the complaint and after the initial review of the complaint and any accompanying material, the child advocate may recommend that a department or contracting entity:
  - (A) Consider the matter further;
  - (B) modify or cancel the department or contracting entity's actions;
  - (C) alter a rule, order or internal policy;
  - (D) explain the action further; or
- (E) within a reasonable time after receiving a recommendation, provide the office information concerning the department or contracting entity action to implement or not implement recommendations made by the office pursuant to this paragraph;
- (3) submit any findings or recommendations pursuant to paragraph (2) to the secretary for children and families or the secretary of corrections as appropriate;
- (4) upon reason to believe a criminal investigation is warranted, make a referral of child abuse or neglect to an appropriate law enforcement agency with jurisdiction over the matter and notify the abuse, neglect and exploitation unit of the office of the attorney general; and
  - (5) produce reports of findings of fact or conclusions of law regarding

 any complaint, and, if appropriate, the attorney general may file such reports in any pending child in need of care case on behalf of the office.

- (e) To assist the legislature in oversight of the child welfare system, the office may:
- (1) Meet and discuss any matter in the scope of the child advocate act with the joint committee on child welfare system oversight in regular or executive session under the same duties of confidentiality provided for the child advocate;
- (2) review relevant statutes, rules and regulations, policies and procedures for the health, safety and welfare of children;
- (3) evaluate the effectiveness of and recommend changes to procedures for reports of child abuse and neglect for child protective services, including, but not limited to, the involvement of the Kansas department for children and families, service providers, guardians ad litem, court appointed special advocates and law enforcement agencies; and
- (4) review and recommend changes to law enforcement investigative procedures for and emergency responses to reports of abuse and neglect.
- (f)(1) On or before the beginning of each regular session of the legislature, the office shall prepare and submit a report to the governor, the chief justice of the supreme court and the office of judicial administration, the secretary for children and families, the president of the senate, the speaker of the house of representatives, the joint committee on child welfare oversight, the house of representatives standing committee on child welfare and foster care, the senate standing committee on public health and welfare, or their successor committees, and any other relevant legislative committee.
  - (2) Such report shall include:
  - (A) The number of complaints received by the office;
  - (B) the disposition of such complaints;
  - (C) the number of children involved in such complaints;
  - (D) the outcome of such complaints;
- (E) any recommendations for changes in statute, policies, procedures or rules and regulations;
  - (F) the office's proposed annual budget; and
- (G) any other topics that the office deems appropriate to properly perform the powers, duties and functions provided by the child advocate act.
- (g) The annual budget request of the office shall be prepared by the child advocate. The child advocate shall submit an annual budget request to the division of budget. Such budget request shall be prepared and submitted in the manner provided by K.S.A. 75-3716 and 75-3717, and amendments thereto.

1 2

 (h) To assist the office in the office's duties under the child advocate act, employees of the Kansas department for children and families, the department's contracting agencies, the department of corrections, juvenile intake and assessment workers, juvenile community corrections officers, guardians ad litem and court appointed special advocates shall:

- (1) Work diligently, promptly and in good faith to assist the office in performing the office's powers, duties and functions provided by the child advocate act;
- (2) provide full access to and production of records and information requested by the office in the office's duties provided by the act. Such access shall not be a violation of confidentiality of such records if provided and produced in good faith for the purposes of the act;
- (3) require employees and contractors of such department or agency to comply with requests from the office in such office's duties provided by the act;
- (4) allow employees of such department or agency to file a complaint with or provide records or information to the office without supervisory approval;
- (5) not willfully interfere with or obstruct any of the office's duties provided by the act; and
- (6) promptly meet and consult with the office upon request of the office.
  - (i) This section shall be effective on and after July 1, 2023.
- New Sec. 4. (a) For any information obtained from a state agency or other entity under the child advocate act, the office shall be subject to the same state and federal statutory disclosure restrictions and confidentiality requirements that are applicable to the state agency or other entity providing such information to the office.
- (b) Any files maintained by the office shall be confidential and disclosed only at the discretion of the child advocate, except that the identity of any complainant or child shall not be disclosed by the office unless:
- (1) The complainant or child, respectively, or the complainant's or child's legal representative, consents in writing to such disclosure; or
  - (2) such disclosure is required by court order.
- (c) Any statement or communication made by the office relevant to a complaint being investigated by the office and any complaint or information made or provided in good faith by any person shall be absolutely privileged, and such person shall be immune from suit.
- (d) A representative of the office conducting or participating in any investigation of a complaint shall not knowingly disclose to any person other than the office, or a person authorized by the office, the name of any witness examined or any information obtained or given during such

1 2

3

4

5

6

7

8

9

10

11

12 13

14

15

16

17

18 19

20

21

22

23

24

25

26 27

28

29

30

31

32

33

34

36

38

39

43

investigation. Violation of this subsection is a class A nonperson misdemeanor.

- (e) The office conducting or participating in any investigation of a complaint shall disclose the final result of the investigation with the consent of the child or child's legal representative.
- (f) The office shall not be required to testify in any court with respect to matters held to be confidential in this section, except as the court may deem necessary to enforce the provisions of the child advocate act or when otherwise required by court order.
- (g) The provisions of this section providing for confidentiality of records shall expire on July 1, 2028, unless the legislature acts to continue such provisions. The legislature shall review this section pursuant to K.S.A. 45-229, and amendments thereto, prior to July 1, 2028.
  - (h) This section shall be effective on and after July 1, 2023.
- New Sec. 5. (a) (1) Except as provided by paragraph (2), no retaliatory action shall knowingly be taken against any child or employee of the Kansas department for children and families, an employee of the department's contracting agencies or the department of corrections for any communication made or information given to the office. Violation of this paragraph is a class A nonperson misdemeanor.
  - (2) Paragraph (1) shall not apply to an employee who discloses:
- (A) Information that such employee knows to be false or information without regard for the truth or falsity of the information; or
- (B) without lawful authority, information that is confidential as provided by any other provision of law.
- (b) An employee of the office of the child advocate shall not knowingly disclose false information or disclose confidential information without lawful authority.
- (c) As used in this section, "retaliatory action" includes, but is not limited to:
  - (1) Letters of reprimand or unsatisfactory performance evaluations;
  - (2) transfer:
  - (3) demotion;
    - (4) reduction in pay;
- 35 (5) denial of promotion;
  - (6) suspension:
- 37 (7) dismissal; and
  - (8) denial of employment.
  - (d) This section shall be effective on and after July 1, 2023.
- New Sec. 6. (a) Nothing in this act shall be construed to permit any governmental agency to exercise control or supervision over the child advocate or the office of the child advocate.
  - (b) This section shall be effective on and after July 1, 2023.

On and after July 1, 2023, K.S.A. 38-2203 is hereby Sec. 7. amended to read as follows: 38-2203. (a) Proceedings concerning any child who may be a child in need of care shall be governed by this code, except in those instances when the court knows or has reason to know that an Indian child is involved in the proceeding, in which case, the Indian child welfare act of 1978, 25 U.S.C. § 1901 et seq., applies. The Indian child welfare act may apply to: The filing to initiate a child in need of care proceeding, K.S.A. 38-2234, and amendments thereto; ex parte custody orders, K.S.A. 38-2242, and amendments thereto; temporary custody hearing, K.S.A. 38-2243, and amendments thereto; adjudication, K.S.A. 38-2247, and amendments thereto; burden of proof, K.S.A. 38-2250, and amendments thereto; disposition, K.S.A. 38-2255, and amendments thereto; permanency hearings, K.S.A. 38-2264, and amendments thereto; termination of parental rights, K.S.A. 38-2267, 38-2268 and 38-2269, and amendments thereto; establishment of permanent custodianship, K.S.A. 38-2268 and 38-2272, and amendments thereto; orders granting custody for adoption, K.S.A. 38-2270, and amendments thereto; the placement of a child in any foster, pre-adoptive and adoptive home and the placement of a child in a guardianship arrangement under article 30 of chapter 59 of the Kansas Statutes Annotated, and amendments thereto. 

- (b) Subject to the uniform child custody jurisdiction and enforcement act, K.S.A. 2022 Supp. 23-37,101 through 23-37,405, and amendments thereto, the district court shall have original jurisdiction of proceedings pursuant to this code.
- (c) The court acquires jurisdiction over a child by the filing of a petition pursuant to this code or upon issuance of an ex parte order pursuant to K.S.A. 38-2242, and amendments thereto. When the court acquires jurisdiction over a child in need of care, jurisdiction may continue until the child has: (1) Become 18 years of age, or until June 1 of the school year during which the child became 18 years of age if the child is still attending high school unless there is no court approved transition plan, in which event jurisdiction may continue until a transition plan is approved by the court or until the child reaches the age of 21; (2) been adopted; or (3) been discharged by the court. Any child 18 years of age or over may request, in writing to the court, that the jurisdiction of the court cease. The court shall give notice of the request to all parties and interested parties and 30 days after receipt of the request, jurisdiction will cease.
- (d) When it is no longer appropriate for the court to exercise jurisdiction over a child, the court, upon its own motion or the motion of a party or interested party at a hearing or upon agreement of all parties or interested parties, shall enter an order discharging the child. Except upon request of the child pursuant to subsection (c), the court shall not enter an order discharging a child until June 1 of the school year during which the

 child becomes 18 years of age if the child is in an out-of-home placement, is still attending high school and has not completed the child's high school education.

- (e) When a petition is filed under this code, a person who is alleged to be under 18 years of age shall be presumed to be under that age for the purposes of this code, unless the contrary is proved.
- (f) A court's order issued in a proceeding pursuant to this code, shall take precedence over such orders in a civil custody case, a proceeding under article 31 of chapter 60 of the Kansas Statutes Annotated, and amendments thereto, protection from abuse act, or a comparable case in another jurisdiction, except as provided by K.S.A. 2022 Supp. 23-37,101 through 23-37,405, and amendments thereto, uniform child custody jurisdiction and enforcement act.
- Sec. 8. On and after July 1, 2023, K.S.A. 2022 Supp. 38-2211 is hereby amended to read as follows: 38-2211. (a) *Access to the official file*. The following persons or entities shall have access to the official file of a child in need of care proceeding pursuant to this code:
- (1) The court having jurisdiction over the proceedings, including the presiding judge and any court personnel designated by the judge.
  - (2) The parties to the proceedings and their attorneys.
- (3) The guardian ad litem for a child who is the subject of the proceeding.
- (4) A court appointed special advocate for a child who is the subject of the proceeding or a paid staff member of a court appointed special advocate program.
- (5) Any individual, or any public or private agency or institution, having custody of the child under court order or providing educational, medical or mental health services to the child or any placement provider or potential placement provider as determined by the secretary or court services officer.
  - (6) A citizen review board.
- (7) The secretary of corrections or any agents designated by the secretary of corrections.
- (8) Any county or district attorney from another jurisdiction with a pending child in need of care matter regarding any of the same parties.
- (9) The office of the child advocate pursuant to the child advocate act.
- 38 (10) Any other person when authorized by a court order, subject to any conditions imposed by the order.
  - (10)(11) The commission on judicial performance in the discharge of the commission's duties pursuant to article 32 of chapter 20 of the Kansas Statutes Annotated, and amendments thereto.
    - (11)(12) An investigating law enforcement agency.

(b) Access to the social file. The following persons or entities shall have access to the social file of a child in need of care proceeding pursuant to this code:

- (1) The court having jurisdiction over the proceeding, including the presiding judge and any court personnel designated by the judge.
- (2) The attorney for a party to the proceeding or the person or persons designated by an Indian tribe that is a party.
- (3) The guardian ad litem for a child who is the subject of the proceeding.
- (4) A court appointed special advocate for a child who is the subject of the proceeding or a paid staff member of a court appointed special advocate program.
  - (5) A citizen review board.
  - (6) The secretary.

- (7) The secretary of corrections or any agents designated by the secretary of corrections.
- (8) Any county or district attorney from another jurisdiction with a pending child in need of care matter regarding any of the same parties or interested parties.
- (9) The office of the child advocate pursuant to the child advocate act.
- (10) Any other person when authorized by a court order, subject to any conditions imposed by the order.
  - (10)(11) An investigating law enforcement agency.
- (c) Preservation of records. The Kansas state historical society shall be allowed to take possession for preservation in the state archives of any court records related to proceedings under the Kansas code for care of children whenever such records otherwise would be destroyed. No such records in the custody of the Kansas state historical society shall be disclosed directly or indirectly to anyone for 70 years after creation of the records, except as provided in subsections (a) and (b). Pursuant to subsections—(a)(9) and (b)(9) (a)(10) and (b)(10), a judge of the district court may allow inspection for research purposes of any court records in the custody of the Kansas state historical society related to proceedings under the Kansas code for care of children.
- Sec. 9. On and after July 1, 2023, K.S.A. 2022 Supp. 38-2212 is hereby amended to read as follows: 38-2212. (a) *Principle of appropriate access*. Information contained in confidential agency records concerning a child alleged or adjudicated to be in need of care may be disclosed as provided in this section and shall be disclosed as provided in subsection (e). Disclosure shall in all cases be guided by the principle of providing access only to persons or entities with a need for information that is directly related to achieving the purposes of this code.

1 2

(b) Free exchange of information. Pursuant to K.S.A. 38-2210, and amendments thereto, the secretary and juvenile intake and assessment agencies shall participate in the free exchange of information concerning a child who is alleged or adjudicated to be in need of care.

- (c) Necessary access. The following persons or entities shall have access to information from agency records. Access shall be limited to information reasonably necessary to carry out their lawful responsibilities, to maintain their personal safety and the personal safety of individuals in their care, or to educate, diagnose, treat, care for or protect a child alleged to be in need of care. Information authorized to be disclosed pursuant to this subsection shall not contain information that identifies a reporter of a child who is alleged or adjudicated to be a child in need of care.
- (1) A child named in the report or records, a guardian ad litem appointed for the child and the child's attorney.
- (2) A parent or other person responsible for the welfare of a child, or such person's legal representative.
- (3) A court-appointed special advocate for a child, a citizen review board or other advocate that reports to the court.
- (4) A person licensed to practice the healing arts or mental health profession in order to diagnose, care for, treat or supervise:
- (A) A child whom such service provider reasonably suspects may be in need of care;
  - (B) a member of the child's family; or
  - (C) a person who allegedly abused or neglected the child.
- (5) A person or entity licensed or registered by the secretary of health and environment or approved by the secretary for children and families to care for, treat or supervise a child in need of care.
- (6) A coroner or medical examiner when such person is determining the cause of death of a child.
- 30 (7) The state child death review board established under K.S.A. 22a-31 243, and amendments thereto.
  - (8) An attorney for a private party who files a petition pursuant to K.S.A. 38-2233(b), and amendments thereto.
  - (9) A foster parent, prospective foster parent, permanent custodian, prospective permanent custodian, adoptive parent or prospective adoptive parent. In order to assist such persons in making an informed decision regarding acceptance of a particular child, to help the family anticipate problems that may occur during the child's placement, and to help the family meet the needs of the child in a constructive manner, the secretary shall seek and shall provide the following information to such persons as the information becomes available to the secretary:
  - (A) Strengths, needs and general behavior of the child;
    - (B) circumstances that necessitated placement;

1 2

3 4

5

6

7

8

9

10 11

12

13

14

15 16

17

18

19

20

21

22

23

2425

26 27

28 29

30 31

32

33

34

35

36

37

38

39

40

41

42

43

(C) information about the child's family and the child's relationship to the family that may affect the placement;

- (D) important life experiences and relationships that may affect the child's feelings, behavior, attitudes or adjustment;
- (E) medical history of the child, including third-party coverage that may be available to the child; and
- (F) education history, to include present grade placement, special strengths and weaknesses.
- (10) The state protection and advocacy agency as provided by K.S.A. 65-5603(a)(10) or K.S.A. 74-5515(a)(2)(A) and (B), and amendments thereto.
- (11) Any educational institution to the extent necessary to enable the educational institution to provide the safest possible environment for its pupils and employees.
- (12) Any educator to the extent necessary to enable the educator to protect the personal safety of the educator and the educator's pupils.
- (13) The office of the child advocate pursuant to the child advocate act.
- (14) Any other federal, state or local government executive branch entity or any agent of such entity, having a need for such information in order to carry out such entity's responsibilities under the law to protect children from abuse and neglect.
- (d) Specified access. The following persons or entities shall have access to information contained in agency records as specified. Information authorized to be disclosed pursuant to this subsection shall not contain information that identifies a reporter of a child who is alleged or adjudicated to be a child in need of care.
- (1) Information from confidential agency records of the Kansas department for children and families, a law enforcement agency or any juvenile intake and assessment worker of a child alleged or adjudicated to be in need of care shall be available to members of the standing house or senate committee on judiciary, house committee on corrections and juvenile justice, house committee on appropriations, senate committee on ways and means, legislative post audit committee and any joint committee with authority to consider children's and families' issues, when carrying out such member's or committee's official functions in accordance with K.S.A. 75-4319, and amendments thereto, in a closed or executive meeting. Except in limited conditions established by  $^{2}/_{3}$  of the members of such committee, records and reports received by the committee shall not be further disclosed. Unauthorized disclosure may subject such member to discipline or censure from the house of representatives or senate. The secretary for children and families shall not summarize the outcome of department actions regarding a child alleged to be a child in need of care

1 2

in information available to members of such committees.

- (2) The secretary for children and families may summarize the outcome of department actions regarding a child alleged to be a child in need of care to a person having made such report.
- (3) Information from confidential reports or records of a child alleged or adjudicated to be a child in need of care may be disclosed to the public when:
- (A) The individuals involved or their representatives have given express written consent; or
- (B) the investigation of the abuse or neglect of the child or the filing of a petition alleging a child to be in need of care has become public knowledge, provided, however, that the agency shall limit disclosure to confirmation of procedural details relating to the handling of the case by professionals.
- (e) Law enforcement access. The secretary shall disclose confidential agency records of a child alleged or adjudicated to be a child in need of care, as described in K.S.A. 38-2209, and amendments thereto, to the law enforcement agency investigating the alleged or substantiated report or investigation of abuse or neglect, regardless of the disposition of such report or investigation. Such records shall include, but not be limited to, any information regarding such report or investigation, records of past reports or investigations concerning such child and such child's siblings and the perpetrator or alleged perpetrator and the name and contact information of the reporter or persons alleging abuse or neglect and case managers, investigators or contracting agency entity employees assigned to or investigating such report. Such records shall only be used for the purposes of investigating the alleged or substantiated report or investigation of abuse or neglect.
- (f) Court order. Notwithstanding the provisions of this section, a court of competent jurisdiction, after in camera inspection, may order disclosure of confidential agency records pursuant to a determination that the disclosure is in the best interests of the child who is the subject of the reports or that the records are necessary for the proceedings of the court. The court shall specify the terms of disclosure and impose appropriate limitations.
- (g) (1) Notwithstanding any other provision of law to the contrary, except as provided in paragraph (6), in the event that child abuse or neglect results in a child fatality or near fatality, reports or records of a child alleged or adjudicated to be in need of care received by the secretary, a law enforcement agency or any juvenile intake and assessment worker shall become a public record and subject to disclosure pursuant to K.S.A. 45-215, and amendments thereto.
  - (2) Within seven days of receipt of a request in accordance with the

procedures adopted under K.S.A. 45-220, and amendments thereto, the 1 2 secretary shall notify any affected individual that an open records request 3 has been made concerning such records. The secretary or any affected 4 individual may file a motion requesting the court to prevent disclosure of 5 such record or report, or any select portion thereof. Notice of the filing of 6 such motion shall be provided to all parties requesting the records or 7 reports, and such party or parties shall have a right to hearing, upon 8 request, prior to the entry of any order on such motion. If the affected 9 individual does not file such motion within seven days of notification, and the secretary has not filed a motion, the secretary shall release the reports 10 or records. If such motion is filed, the court shall consider the effect such 11 12 disclosure may have upon an ongoing criminal investigation, a pending prosecution, or the privacy of the child, if living, or the child's siblings, 13 14 parents or guardians, and the public's interest in the disclosure of such 15 records or reports. The court shall make written findings on the record justifying the closing of the records and shall provide a copy of the journal 16 17 entry to the affected parties and the individual requesting disclosure pursuant to the Kansas open records act, K.S.A. 45-215 et seq., and 18 19 amendments thereto.

- (3) Notwithstanding the provisions of paragraph (2), in the event that child abuse or neglect results in a child fatality, the secretary shall release the following information in response to an open records request made pursuant to the Kansas open records act, within seven business days of receipt of such request, as allowed by applicable law:
  - (A) Age and sex of the child;
  - (B) date of the fatality;

20

21

22

23

24

25

26 27

28

29

30

31

32

33

34

35

36

37

38

39

40

41

42 43

- (C) a summary of any previous reports of abuse or neglect received by the secretary involving the child, along with the findings of such reports; and
  - (D) any department recommended services provided to the child.
- (4) Notwithstanding the provisions of paragraph (2), in the event that a child fatality occurs while such child was in the custody of the secretary for children and families, the secretary shall release the following information in response to an open records request made pursuant to the Kansas open records act, within seven business days of receipt of such request, as allowed by applicable law:
  - (A) Age and sex of the child;
  - (B) date of the fatality; and
  - (C) a summary of the facts surrounding the death of the child.
- (5) For reports or records requested pursuant to this subsection, the time limitations specified in this subsection shall control to the extent of any inconsistency between this subsection and K.S.A. 45-218, and amendments thereto. As used in this section, "near fatality" means an act

 that, as certified by a person licensed to practice medicine and surgery, places the child in serious or critical condition.

- (6) Nothing in this subsection shall allow the disclosure of reports, records or documents concerning the child and such child's biological parents that were created prior to such child's adoption. Nothing herein is intended to require that an otherwise privileged communication lose its privileged character.
- Sec. 10. On and after July 1, 2023, K.S.A. 38-2213 is hereby amended to read as follows: 38-2213. (a) *Principle of limited disclosure*. Information contained in confidential law enforcement records concerning a child alleged or adjudicated to be in need of care may be disclosed as provided in this section. Disclosure shall in all cases be guided by the principle of providing access only to persons or entities with a need for information that is directly related to achieving the purposes of this code.
- (b) Free exchange of information. Pursuant to K.S.A. 38-2210, and amendments thereto, a law enforcement agency shall participate in the free exchange of information concerning a child who is alleged or adjudicated to be in need of care.
- (c) Access to information in law enforcement records. In order to discharge their official duties, the following persons or entities shall have access to confidential law enforcement records concerning a child alleged or adjudicated to be in need of care.
- (1) The court having jurisdiction over the proceedings, including the presiding judge and any court personnel designated by the judge.
  - (2) The secretary.
  - (3) The commissioner of juvenile justice secretary of corrections.
- (4) Law enforcement officers or county or district attorneys or their staff.
  - (5) Any juvenile intake and assessment worker.
  - (6) Members of a court-appointed multidisciplinary team.
- (7) The office of the child advocate pursuant to the child advocate act.
  - (8) Any other federal, state or local government executive branch entity, or any agent of such entity, having a need for such information in order to carry out such entity's responsibilities under law to protect children from abuse and neglect.
  - (8)(9) Persons or entities allowed access pursuant to-subsection (f) of K.S.A. 38-2212(f), and amendments thereto.
- (d) Necessary access. The following persons or entities shall have access to information from law enforcement records when reasonably necessary to carry out their lawful responsibilities, to maintain their personal safety and the personal safety of individuals in their care, or to educate, diagnose, treat, care for or protect a child alleged or adjudicated

1 2

to be in need of care. Information authorized to be disclosed in this subsection shall not contain information—which that identifies a reporter of a child alleged or adjudicated to be a child in need of care.

- (1) Any individual, or public or private agency authorized by a properly constituted authority to diagnose, care for, treat or supervise a child who is the subject of a report or record of child abuse or neglect, including physicians, psychiatrists, nurses, nurse practitioners, psychologists, licensed social workers, child development specialists, physician assistants, community mental health workers, alcohol and drug abuse counselors, and licensed or registered child care providers.
- (2) School administrators shall have access to but shall not copy law enforcement records and may disclose information to teachers, paraprofessionals and other school personnel as necessary to meet the educational needs of the child or to protect the safety of students and school employees.
- (3) The department of health and environment or persons authorized by the department of health and environment pursuant to K.S.A. 65-512, and amendments thereto, for the purposes of carrying out responsibilities relating to licensure or registration of child care providers as required by article 5 of chapter 65 of the Kansas Statutes Annotated, and amendments thereto.
- (e) Legislative access. Information from law enforcement records of a child alleged or adjudicated to be in need of care shall be available to members of the standing house or senate committee on judiciary, house committee on corrections and juvenile justice, house committee on appropriations, senate committee on ways and means, legislative post audit committee and any joint committee with authority to consider children's and families' issues, when carrying out such member's or committee's official functions in accordance with K.S.A. 75-4319, and amendments thereto, in a closed or executive meeting. Except in limited conditions established by <sup>2</sup>/<sub>3</sub> of the members of such committee, records and reports received by the committee shall not be further disclosed. Unauthorized disclosure may subject such member to discipline or censure from the house of representatives or senate.
- (f) Court order. Notwithstanding the provisions of this section, a court of competent jurisdiction, after in camera inspection, may order disclosure of confidential law enforcement records pursuant to a determination that the disclosure is in the best interests of the child who is the subject of the reports or that the records are necessary for the proceedings of the court and otherwise admissible as evidence. The court shall specify the terms of disclosure and impose appropriate limitations.
- Sec. 11. K.S.A. 38-2270 is hereby amended to read as follows: 38-2270. (a) When parental rights have been terminated and it appears that

adoption is a viable alternative, the court shall enter one of the following orders:

- (1) An order granting custody of the child, for adoption proceedings, to the secretary or a corporation organized under the laws of the state of Kansas authorized to care for and surrender children for adoption as provided in K.S.A. 38-112 et seq., and amendments thereto. The person, secretary or corporation shall have authority to place the child in a family home, and give consent for the legal adoption of the child which shall be the only consent required to authorize the entry of an order or decree of adoption. When deciding who will adopt the child, the secretary or corporation shall be guided by the best interests of the child.
- (2) An order granting custody of the child to proposed adoptive parents and consenting to the adoption of the child by the proposed adoptive parents. The court shall be guided by the best interests of the child. Any prior custody order, including, but not limited to, custody of the secretary or corporation, shall cease upon the court granting custody of the child to the proposed adoptive parents under this subsection.
- (b) In making an order under subsection (a), the court shall give preference, to the extent that the court finds it is in the best interests of the child, first to granting such custody for adoption to a relative of the child and second to granting such custody to a person with whom the child has close emotional ties. (1) When a child is placed in the custody of the secretary for purposes of adoption under subsection (a)(1) or when a parent has relinquished such parent's rights to the secretary for adoption purposes, the secretary shall give preference, subject to the best interests of the child, according to paragraphs (2) and (3).
- (2) If a child has been in the custody of the secretary for less than one cumulative year, the secretary shall give preference, first, to granting such custody for adoption to a relative of the child and second, to granting such custody to a person with whom the child has close and healthy attachments.
- (3) If a child has been in the custody of the secretary for one cumulative year or more, the secretary shall give preference to a placement that maintains the child's close and healthy attachments. The secretary shall consider the foster parent as a prospective adoptive parent when:
- (A) The child has lived more than half of the child's lifetime with the foster parent;
  - (B) the child has lived more than two years with the foster parent; or
- (C) the secretary otherwise determines it is in the best interests of the child.
- (c) If a foster parent considered by the secretary under subsection (b) is not selected by the secretary, the foster parent may request direct

 placement of the child by the court under subsection (a)(2) and may appeal that decision to the court of appeals.

- (d) To implement the provisions of this section, the secretary shall:
- (1) Develop and enforce adoption selection policies that comply with subsection (b) and ensure caregiver and sibling attachments are appropriately considered;
- (2) review policies and update to reduce time to adoption permanency;
  - (3) apply adoption selection policies consistently;
  - (4) develop and provide training for contractors and employees;
- (5) collect data regarding best interest staffing conducted under this section, including, but not limited to, data on the number of:
- (A) Prospective adoptive parents who request the secretary to reconsider an initial adoptive placement decision;
- (B) initial adoptive placement decisions that the secretary overturns after reconsidering the initial adoptive placement decision; and
- (C) prospective parents who request the court to review the secretary's adoptive placement decision; and
- (6) on or before the first day of the regular legislative session of 2024, and every year thereafter, prepare and submit a report to the legislature on compliance with this subsection.
- (e) Discharge upon adoption. When an adoption decree has been filed with the court in the child in need of care case, the secretary's custody shall cease, the court's jurisdiction over the child shall cease and the court shall enter an order to that effect.
- (f) The amendments made to this section by this act shall be construed and applied retroactively to all proceedings pending before a court on the effective date of this act.
- Sec. 12. K.S.A. 38-2273 is hereby amended to read as follows: 38-2273. (a) An appeal may be taken by any party or interested party from any order of:
- (1) Temporary custody, adjudication, disposition, finding of unfitness or termination of parental rights; or
- (2) a placement of a child, including, but not limited to, an order entered after termination of parental rights.
- (b) An appeal from an order entered by a district magistrate judge who is not regularly admitted to practice law in Kansas shall be to a district judge. The appeal shall be heard on the basis of the record within 30 days from the date the notice of appeal is filed. If no record was made of the proceedings, the trial shall be de novo.
- (c) Procedure on appeal shall be governed by article 21 of chapter 60 of the Kansas Statutes Annotated, and amendments thereto.
  - (d) Notwithstanding any other provision of law to the contrary,

 appeals under this section shall have priority over all other cases.

- (e) Every notice of appeal, docketing statement and brief shall be verified by the appellant if the appellant has been personally served at any time during the proceedings. Failure to have the required verification shall result in the dismissal of the appeal.
- (f) While a case is on appeal from the district court, the district court or magistrate court shall continue to have jurisdiction over all issues not specifically appealed and shall conduct timely permanency hearings.
- (g) The amendments made to this section by this act are procedural in nature and shall be construed and applied retroactively to any order issued on or after February 1, 2022.
- Sec. 13. On and after July 1, 2023, K.S.A. 38-2309 is hereby amended to read as follows: 38-2309. (a) *Official file*. The official file of proceedings pursuant to this code shall consist of the complaint, process, service of process, orders, writs and journal entries reflecting hearings held, judgments and decrees entered by the court. The official file shall be kept separate from other records of the court.
- (b) The official file shall be open for public inspection, unless the judge determines that opening the official file for public inspection is not in the best interests of a juvenile who is less than 14 years of age. Information identifying victims and alleged victims of sex offenses, as defined in article 35 of chapter 21 of the Kansas Statutes Annotated, prior to their repeal, or article 55 of chapter 21 of the Kansas Statutes Annotated, or K.S.A. 2022 Supp. 21-6419 through 21-6422, and amendments thereto, or human trafficking or aggravated human trafficking, as defined in K.S.A. 21-3446 or 21-3447, prior to their repeal, or K.S.A. 2022 Supp. 21-5426, and amendments thereto, shall not be disclosed or open to public inspection under any circumstances. Nothing in this section shall prohibit the victim or alleged victim of any sex offense from voluntarily disclosing such victim's identity. An official file closed pursuant to this section and information identifying the victim or alleged victim of any sex offense shall be disclosed only to the following:
- (1) A judge of the district court and members of the staff of the court designated by the judge;
  - (2) parties to the proceedings and their attorneys;
- (3) any individual or any public or private agency or institution: (A) Having custody of the juvenile under court order; or (B) providing educational, medical or mental health services to the juvenile;
  - (4) the juvenile's court appointed special advocate;
- (5) any placement provider or potential placement provider as determined by the commissioner or court services officer;
- (6) law enforcement officers or county or district attorneys, or their staff, when necessary for the discharge of their official duties;

SB 232 20

1 2

3 4

5

6

7

8

9

10

11

12

13

14

15 16

17

18

19

20

21

22

23

24

25

26

27

28

29

30 31

32 33

34

35

36

37

38

39

(7) the Kansas racing commission, upon written request of the commission chairperson, for the purpose provided by K.S.A. 74-8804, and amendments thereto, except that information identifying the victim or alleged victim of any sex offense shall not be disclosed pursuant to this subsection:

- (8) juvenile intake and assessment workers;
- (9) the commissioner secretary of corrections;
- (10) the office of the child advocate pursuant to the child advocate act:
- any other person when authorized by a court order, subject to any (11)conditions imposed by the order; and
- $\frac{(11)}{(12)}$  the commission on judicial performance in the discharge of the commission's duties pursuant to article 32 of chapter 20 of the Kansas Statutes Annotated, and amendments thereto.
- (c) Social file. (1) Reports and information received by the court, other than the official file, shall be privileged and open to inspection only by the following:
  - (A)Attorneys for the parties;
  - juvenile intake and assessment workers.:
  - (C) court appointed court-appointed special advocates;
  - (D) juvenile community corrections officers;
  - the juvenile's guardian ad litem, if any: (E)
- (F) the office of the child advocate pursuant to the child advocate act; or upon
- any other person when authorized by the order of a judge of the (G) district court or appellate court.
- (2) The reports shall not be further disclosed without approval of the court or by being presented as admissible evidence.
- (d) Preservation of records. The Kansas state historical society shall be allowed to take possession for preservation in the state archives of any court records related to proceedings under the Kansas juvenile justice code or the revised Kansas juvenile justice code whenever such records otherwise would be destroyed. The Kansas state historical society shall make available for public inspection any unexpunged docket entry or official file in its custody concerning any juvenile 14 or more years of age at the time an offense is alleged to have been committed by the juvenile. No other such records in the custody of the Kansas state historical society shall be disclosed directly or indirectly to anyone for 70 years after creation of the records, except as provided in subsections (b) and (c). A judge of the district court may allow inspection for research purposes of
- 40 41 any court records in the custody of the Kansas state historical society
- related to proceedings under the Kansas juvenile justice code or the 42

43 revised Kansas juvenile justice code. SB 232 21

1 2

3 4

5 6

7

8

9

10

11

12

13

14

15 16

17

18

19 20

21

22

23

24 25

26

27

28 29

30

31

32

33

34 35

36

37

38

39

40

(e) Relevant information, reports and records, shall be made available to the department of corrections upon request, and a showing that the former juvenile has been convicted of a crime and placed in the custody of the secretary of corrections.

Sec. 14. On and after July 1, 2023, K.S.A. 38-2310 is hereby amended to read as follows: 38-2310. (a) All records of law enforcement officers and agencies and municipal courts concerning an offense committed or alleged to have been committed by a juvenile under 14 years of age shall be kept readily distinguishable from criminal and other records and shall not be disclosed to anyone except:

- (1) The judge of the district court and members of the staff of the court designated by the judge;
  - (2) parties to the proceedings and their attorneys;
  - (3) the Kansas department for children and families;
- (4) the juvenile's court appointed special advocate, any officer of a public or private agency or institution or any individual having custody of a juvenile under court order or providing educational, medical or mental health services to a juvenile;
- (5) any educational institution, to the extent necessary to enable the educational institution to provide the safest possible environment for its pupils and employees;
- (6) any educator, to the extent necessary to enable the educator to protect the personal safety of the educator and the educator's pupils;
- (7) law enforcement officers or county or district attorneys, or their staff, when necessary for the discharge of their official duties;
- (8) the central repository, as defined by K.S.A. 22-4701, and amendments thereto, for use only as a part of the juvenile offender information system established under K.S.A. 38-2326, and amendments thereto:
  - (9) juvenile intake and assessment workers;
- (10) the department of corrections;
  - (11) juvenile community corrections officers;
- (12) the interstate compact for juveniles compact administrator for the purpose of carrying out the responsibilities related to the interstate compact for juveniles;
- (13) the office of the child advocate pursuant to the child advocate act;
- (14) any other person when authorized by a court order, subject to any conditions imposed by the order; and
  - (14)(15) as provided in subsection (c).
- 41 (b) The provisions of this section shall not apply to records 42 concerning: 43
  - (1) A violation, by a person 14 or more years of age, of any provision

of chapter 8 of the Kansas Statutes Annotated, and amendments thereto, or of any city ordinance or county resolution which relates to the regulation of traffic on the roads, highways or streets or the operation of selfpropelled or nonself-propelled vehicles of any kind;

- (2) a violation, by a person 16 or more years of age, of any provision of chapter 32 of the Kansas Statutes Annotated, and amendments thereto; or
  - (3) an offense for which the juvenile is prosecuted as an adult.
- (c) All records of law enforcement officers and agencies and municipal courts concerning an offense committed or alleged to have been committed by a juvenile 14 or more years of age shall be subject to the same disclosure restrictions as the records of adults. Information identifying victims and alleged victims of sex offenses, as defined in article 35 of chapter 21 of the Kansas Statutes Annotated, prior to their repeal, or article 55 of chapter 21 of the Kansas Statutes Annotated, and amendments thereto, K.S.A. 2022 Supp. 21-6419 through 21-6422, and amendments thereto, or human trafficking or aggravated human trafficking, as defined in K.S.A. 21-3446 or 21-3447, prior to their repeal, or K.S.A. 2022 Supp. 21-5426, and amendments thereto, shall not be disclosed or open to public inspection under any circumstances. Nothing in this section shall prohibit the victim or any alleged victim of any sex offense from voluntarily disclosing such victim's identity.
- (d) Relevant information, reports and records, shall be made available to the department of corrections upon request and a showing that the former juvenile has been convicted of a crime and placed in the custody of the secretary of corrections.
- (e) All records, reports and information obtained as a part of the juvenile intake and assessment process for juveniles shall be confidential, and shall not be disclosed except as provided by statutory law and rules and regulations promulgated by the secretary.
- (1) Any court of record may order the disclosure of such records, reports and other information to any person or entity.
- (2) The head of any juvenile intake and assessment program, certified by the secretary, may authorize disclosure of such records, reports and other information to:
- (A) A person licensed to practice the healing arts who has before that person a juvenile whom the person reasonably suspects may be abused or neglected;
- (B) a court-appointed special advocate for a juvenile or an agency having the legal responsibility or authorization to care for, treat or supervise a juvenile;
- (C) a parent or other person responsible for the welfare of a juvenile, or such person's legal representative, with protection for the identity of

 persons reporting and other appropriate persons;

- (D) the juvenile, the attorney and a guardian ad litem, if any, for such juvenile;
  - (E) the police or other law enforcement agency;
- (F) an agency charged with the responsibility of preventing or treating physical, mental or emotional abuse or neglect or sexual abuse of children, if the agency requesting the information has standards of confidentiality as strict or stricter than the requirements of the Kansas code for care of children or the revised Kansas juvenile justice code, whichever is applicable;
  - (G) members of a multidisciplinary team under this code;
- (H) an agency authorized by a properly constituted authority to diagnose, care for, treat or supervise a child who is the subject of a report or record of child abuse or neglect;
- (I) any individual, or public or private agency authorized by a properly constituted authority to diagnose, care for, treat or supervise a juvenile who is the subject of a report or record of child abuse or neglect, specifically including the following: Physicians, psychiatrists, nurses, nurse practitioners, psychologists, licensed social workers, child development specialists, physician assistants, community mental health workers, addiction counselors and licensed or registered child care providers;
- (J) a citizen review board pursuant to K.S.A. 38-2207, and amendments thereto;
- (K) an educational institution to the extent necessary to enable such institution to provide the safest possible environment for pupils and employees of the institution;
- (L) any educator to the extent necessary for the protection of the educator and pupils;
- (M) any juvenile intake and assessment worker of another certified juvenile intake and assessment program; and
- (N) the interstate compact for juveniles compact administrator for the purpose of carrying out the responsibilities related to the interstate compact for juveniles; and
- (O) the office of the child advocate pursuant to the child advocate act.
  - Sec. 15. K.S.A. 38-2270 and 38-2273 are hereby repealed.
- Sec. 16. On and after July 1, 2023, K.S.A. 38-2203, 38-2213, 38-2309 and 38-2310 and K.S.A. 2022 Supp. 38-2211 and 38-2212 are hereby repealed.
- Sec. 17. This act shall take effect and be in force from and after its publication in the Kansas register.