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Robin Jennison, Secretary

Sam Brownback, Governor

**Testimony on SB 314 relating to Senior Exemptions for Hunting/Fishing Licenses  
To  
The House Committee on Agriculture and Natural Resources**

**By Robin Jennison  
Secretary  
Kansas Department of Wildlife, Parks and Tourism**

**March 20, 2012**

SB 314 seeks to repeal exemptions for Kansas residents 65 and older for the purchase of hunting and fishing licenses. The bill would be effective January 1, 2013. **The Department supports the provisions contained in the bill as amended by the Senate.**

As we discuss the issue of requiring hunting and fishing licenses for sportsmen and women age 65 and older, it is important to remember two things. First, we are talking about \$11.50 for either annual license up to the age of 74. Seniors, 75 and over, would be exempt from license purchase. An additional option for seniors would be a lifetime combination hunting and fishing pass that KDWPT has committed to be priced at \$40.00. Second, this bill is not about taking anything away from our seniors but it is instead about passing on our outdoor traditions to our children and grandchildren.

This is a timely issue resulting from two converging developments: the baby boomer generation, who are more likely to hunt and fish than other generations, has started to retire and we are living longer. With this fast increasing portion of our outdoor enthusiasts not paying license fees, an adjustment is overdue.

The exemption age for hunters and anglers was 70 years old until 1971, when the legislature reduced the age to 65. In 1971, the life expectancy was 71 years; today average life expectancy is 78.5 years. And if we reach age 65, we are expected to live another 19.2 years. As such, there might be an age where we should not require hunting and fishing licenses, but it is no longer 65 years old.

Our goal in the department is to provide a quality outdoor experience for the most people at a reasonable cost. With the changing demographics, paying for current fish and wildlife programs is putting more of a burden on young families than ever. Those are the very people that we need to get outdoors. There is a growing body of work to support the premise that an outdoor lifestyle is a healthy lifestyle, both physically and mentally. By making sure our young families can afford to enjoy our parks, hunting, and fishing, we can ensure their children will continue that tradition when they are adults.

I have included a number of graphs and documents to better explain the situation.

**In summary, the Department appreciates the support of the Committee in passage of the bill.**

1947

## LICENSE SALES

Resident Hunt	139,231	@ \$1.50
Resident Combo	59,597	@ \$3.00
Resident Fish	182,243	@ \$1.50
Nonresident Hunt	5,833	@ \$5.00
Nonresident Fish	1,938	@ \$3.00
Resident Hunt	69,560	@ \$20.50
Resident Combo	37,626	@ \$38.50
Resident Fish	159,014	@ \$20.50
24-hour Fish	58,827	@ \$5.50
Nonresident Hunt	66,229	@ \$72.50
Nonresident Hunt Jr.	2,793	@ \$37.50
Nonresident Fish	8,933	@ \$42.50

2010

## LICENSE SALES

Resident Hunt	69,560	@ \$20.50
Resident Combo	37,626	@ \$38.50
Resident Fish	159,014	@ \$20.50
24-hour Fish	58,827	@ \$5.50
Nonresident Hunt	66,229	@ \$72.50
Nonresident Hunt Jr.	2,793	@ \$37.50
Nonresident Fish	8,933	@ \$42.50

## HUNTING SEASONS

### Pheasant

Oct. 30-Nov. 3, Daily bag limit 3 cocks  
Area open: 47 counties in western KS

### Quail

Nov. 12, 14, 16, 19, 21, 23, 26, 2728, 30, Dec. 3, 5,  
Daily bag limit: 10 Area open: Statewide

### Prairie chicken

NO OPEN SEASON

### Turkey

NO OPEN SEASON

### Deer

NO OPEN SEASON

## HUNTING SEASONS

### PHEASANT

Nov. 12-Jan. 31, 2012, Daily bag limit 4 cocks  
Area Open: Statewide

### QUAIL

Nov. 12-Jan. 31, 2012, Daily bag limit 10  
Area Open: Statewide

### PRAIRIE CHICKEN

East Zone - Sept. 15-Oct. 15 and Nov. 20-Jan. 31, 2012  
Northwest Zone - Nov. 19-Jan. 31, 2012, Daily bag limit 2  
Southwest Zone - Nov. 15-Dec. 31, 2011, Daily Bag Limit 1

### TURKEY

Fall season: Oct. 1-Nov. 29, 2011 and Dec. 12-31 and  
Jan. 9-31, 2012, Daily bag limit 1 per permit/game tag  
Spring season: April 1-10 archery/youth/disabled season  
April 11-May 31, 2012, regular season

### DEER

Youth/disabled: Sept. 10-18, 2011, Muzzleloader: Sept. 19-Oct. 2, 2011  
Archery: Sept. 19-Dec. 31, 2011, Early Firearm (Unit 19): Oct. 8-16, 2011  
Regular Firearm: Nov. 30-Dec. 11, 2011,  
Extended Antlerless: Jan. 1-8, 2012, Spcl. Antlerless: Jan. 9-15, 2012

## **1947**

Public Wildlife Areas  
3

State Fishing Lakes  
12

State Parks  
3

Federal Reservoirs  
0

Community Lakes  
25

## **2010**

Public Wildlife Areas  
107

State Fishing Lakes  
57

State Parks  
26

Federal Reservoirs  
25

Community Lakes  
258

**Table 8. Life expectancy at birth by race, Hispanic origin, race for non-Hispanic population, and sex: United States, 1940, 1950, 1960, 1970 and 1975-2009**

[Race categories are consistent with the 1977 Office of Management and Budget standards. Race and Hispanic origin are reported separately on the death certificate. Persons of Hispanic origin may be of any race. Data for Hispanic persons are not tabulated separately by race; data for non-Hispanic persons are tabulated by race; see "Technical Notes"]

Year	All races and origins <sup>1</sup>				White				Black				Hispanic				Non-Hispanic white				Non-Hispanic black				
	Both sexes	Male	Female	Both sexes	Male	Female	Both sexes	Male	Female	Both sexes	Male	Female	Both sexes	Male	Female	Both sexes	Male	Female	Both sexes	Male	Female	Both sexes	Male	Female	
2009 <sup>2</sup>	<b>78.5</b>	<b>76.0</b>	<b>80.9</b>	<b>78.8</b>	<b>76.4</b>	<b>81.2</b>	<b>74.5</b>	<b>71.1</b>	<b>77.6</b>	<b>81.2</b>	<b>78.7</b>	<b>83.5</b>	<b>78.7</b>	<b>76.3</b>	<b>81.1</b>	<b>74.2</b>	<b>70.7</b>	<b>77.3</b>							
2008 <sup>2</sup>	78.1	75.6	80.6	78.5	76.1	80.9	74.0	70.6	77.2	81.0	78.4	83.3	78.4	75.9	80.8	73.7	70.2	76.9							
2007 <sup>2</sup>	77.9	75.4	80.4	78.4	75.9	80.8	73.6	70.0	76.8	80.9	78.2	83.4	78.2	75.8	80.6	73.2	69.6	76.5							
2006 <sup>2</sup>	77.7	75.1	80.2	78.2	75.7	80.6	73.2	69.7	76.5	80.6	77.9	83.1	78.1	75.6	80.4	72.9	69.2	76.2							
2005 <sup>2</sup>	77.4	74.9	79.9	77.9	75.4	80.4	72.8	69.3	76.1	77.4	76.0	80.4	72.8	69.3	76.0	77.4	74.0	70.7	77.3						
2004 <sup>2</sup>	77.5	74.9	79.9	77.9	75.4	80.4	72.8	69.3	76.0	77.4	76.0	80.4	72.8	69.3	76.0	77.4	74.0	70.7	77.3						
2003 <sup>2</sup>	77.1	74.5	79.6	77.6	75.0	80.0	72.3	68.8	75.6	77.4	76.3	80.0	72.3	68.8	75.6	77.4	74.0	70.7	77.3						
2002	76.9	74.3	79.5	77.4	74.9	79.9	72.1	68.6	75.4	77.4	76.3	80.0	72.1	68.6	75.4	77.4	74.0	70.7	77.3						
2001	76.9	74.2	79.4	77.4	74.8	79.9	72.0	68.4	75.2	77.3	76.2	80.0	72.0	68.4	75.2	77.3	74.0	70.7	77.3						
2000	76.8	74.1	79.3	77.3	74.7	79.9	71.8	68.2	75.1	77.2	76.1	80.0	71.8	68.2	75.1	77.2	74.0	70.7	77.3						
1999	76.7	73.9	79.4	77.3	74.6	79.9	71.4	67.8	74.7	77.1	75.9	80.0	71.3	67.8	74.7	77.1	74.0	70.7	77.3						
1998	76.7	73.8	79.5	77.3	74.5	80.0	71.3	67.6	74.8	77.0	75.8	80.0	71.3	67.6	74.8	77.0	74.0	70.7	77.3						
1997	76.5	73.6	79.4	77.1	74.3	79.9	71.1	67.2	74.7	77.0	75.7	80.0	71.1	67.2	74.7	77.0	74.0	70.7	77.3						
1996	76.1	73.1	79.1	76.8	73.9	79.7	70.2	66.1	74.2	76.9	75.0	80.0	70.2	66.1	74.2	76.9	74.0	70.7	77.3						
1995	75.8	72.5	78.9	76.5	73.4	79.6	69.6	65.2	73.9	76.7	74.8	80.0	69.6	65.2	73.9	76.7	74.0	70.7	77.3						
1994	75.7	72.4	79.0	76.5	73.3	79.3	69.5	64.9	73.9	76.6	74.7	80.0	69.5	64.9	73.9	76.6	74.0	70.7	77.3						
1993	75.5	72.2	78.8	76.3	73.1	79.5	69.2	64.6	73.7	76.3	74.4	80.0	69.2	64.6	73.7	76.3	74.0	70.7	77.3						
1992	75.8	72.3	79.1	76.5	73.2	79.2	69.6	65.0	73.9	76.4	74.5	80.0	69.6	65.0	73.9	76.4	74.0	70.7	77.3						
1991	75.5	72.0	78.9	76.3	72.9	79.6	69.3	64.6	73.8	76.1	74.2	80.0	69.3	64.6	73.8	76.1	74.0	70.7	77.3						
1990	75.4	71.8	78.8	76.1	72.7	79.7	69.1	64.5	73.6	75.8	73.9	80.0	69.1	64.5	73.6	75.8	74.0	70.7	77.3						
1989	75.1	71.7	78.5	75.9	72.5	79.2	68.8	64.3	73.3	75.1	73.2	80.0	68.8	64.3	73.3	75.1	74.0	70.7	77.3						
1988	74.9	71.4	78.3	75.6	72.2	79.9	68.9	64.4	73.2	75.0	72.9	80.0	68.9	64.4	73.2	75.0	74.0	70.7	77.3						
1987	74.9	71.4	78.3	75.6	72.1	79.8	68.9	64.7	73.4	75.1	72.8	80.0	68.9	64.7	73.4	75.1	74.0	70.7	77.3						
1986	74.7	71.2	78.2	75.4	71.9	79.8	68.8	64.8	73.4	75.0	72.7	80.0	68.8	64.8	73.4	75.0	74.0	70.7	77.3						
1985	74.7	71.1	78.2	75.3	71.8	79.8	68.7	64.9	73.4	75.1	72.6	80.0	68.7	64.9	73.4	75.1	74.0	70.7	77.3						
1984	74.7	71.1	78.2	75.3	71.8	79.7	68.7	65.0	73.4	75.0	72.5	80.0	68.7	65.0	73.4	75.0	74.0	70.7	77.3						
1983	74.6	71.0	78.1	75.2	71.6	79.7	69.4	65.2	73.5	75.0	72.4	80.0	69.4	65.2	73.5	75.0	74.0	70.7	77.3						
1982	74.5	70.8	78.1	75.1	71.5	79.7	69.4	65.1	73.6	75.1	72.3	80.0	69.4	65.1	73.6	75.1	74.0	70.7	77.3						
1981	74.1	70.4	77.8	74.8	71.1	79.8	68.9	64.5	73.2	74.8	71.9	80.0	68.9	64.5	73.2	74.8	74.0	70.7	77.3						
1980	73.7	70.0	77.4	74.4	70.7	79.8	68.1	63.8	72.5	74.4	71.8	80.0	68.1	63.8	72.5	74.4	74.0	70.7	77.3						
1979	73.9	70.0	77.8	74.6	70.8	79.8	68.5	64.0	72.9	75.6	71.6	80.0	68.5	64.0	72.9	75.6	74.0	70.7	77.3						
1978	73.5	69.6	77.3	74.1	70.4	79.8	68.1	63.7	72.4	75.3	71.1	80.0	68.1	63.7	72.4	75.3	74.0	70.7	77.3						
1977	73.3	69.5	77.2	74.0	70.2	79.7	67.9	63.4	72.0	75.2	70.9	80.0	67.9	63.4	72.0	75.2	74.0	70.7	77.3						
1976	72.9	69.1	76.8	73.6	69.9	77.5	67.2	62.9	71.6	74.7	70.7	80.0	67.2	62.9	71.6	74.7	74.0	70.7	77.3						
1975	72.6	68.8	76.6	73.4	69.5	77.3	66.8	62.4	71.3	74.4	70.5	80.0	66.8	62.4	71.3	74.4	74.0	70.7	77.3						
1970	70.8	67.1	74.7	71.7	68.0	75.6	64.1	60.0	68.3	71.6	67.0	80.0	64.1	60.0	68.3	71.6	74.0	70.7	77.3						
1960	69.7	66.6	73.1	70.6	67.4	74.1	62.0	58.0	66.7	71.6	66.0	80.0	62.0	58.0	66.7	71.6	74.0	70.7	77.3						
1950	68.2	65.6	71.1	69.1	66.5	72.2	59.0	55.0	65.7	70.6	65.0	80.0	59.0	55.0	65.7	70.6	74.0	70.7	77.3						
1940	62.9	60.8	65.2	64.2	62.1	66.6	55.0	51.0	62.7	67.5	61.0	80.0	55.0	51.0	62.7	67.5	74.0	70.7	77.3						

... Data not available.

<sup>1</sup> Includes races other than white and black.

<sup>2</sup>Race categories are consistent with the 1977 Office of Management and Budget (OMB) standards. Multiple-race data were reported by 34 states and the District of Columbia in 2009 and 2008, by 27 states and the District of Columbia in 2007, by 25 states and the District of Columbia in 2006, by 21 states and the District of Columbia in 2005, by 15 states in 2004, and by 7 states in 2003; see "Technical Notes." The multiple-race data for these reporting areas were bridged to the single-race categories of the 1977 OMB standards for comparability with other reporting areas; see "Technical Notes."

**Table 7. Life expectancy at selected ages by race, Hispanic origin, race for non-Hispanic population, and sex: United States, 2009**

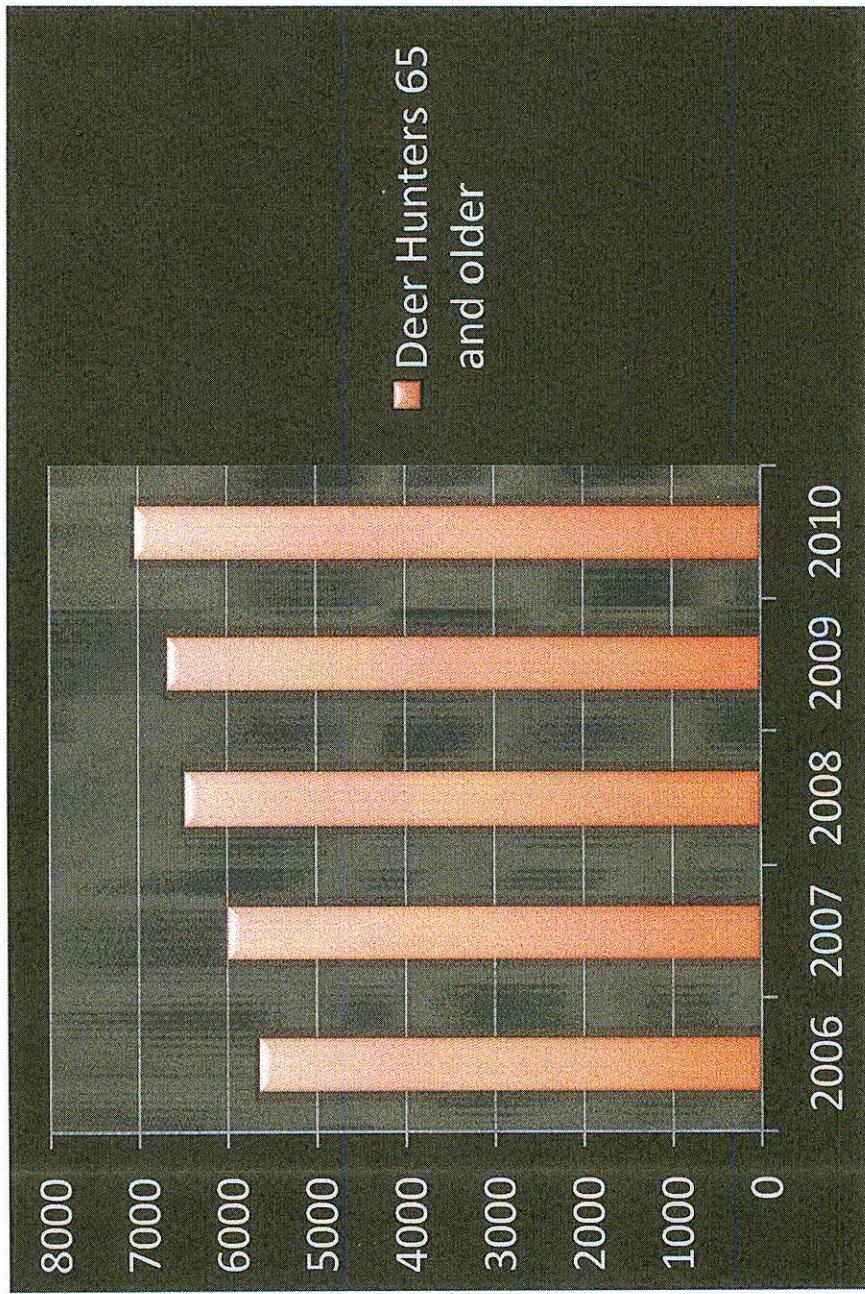
[Race categories are consistent with the 1977 Office of Management and Budget standards. Race and Hispanic origin are reported separately on the death certificate. Persons of Hispanic origin may be of any race. Data for Hispanic persons are not tabulated separately by race; data for non-Hispanic persons are tabulated by race.; see "Technical Notes"]

Exact age in years	All races and origins <sup>1</sup>			White <sup>2</sup>			Black <sup>2</sup>			Hispanic			Non-Hispanic white <sup>2</sup>			Non-Hispanic black <sup>2</sup>		
	Both sexes			Both sexes			Both sexes			Both sexes			Both sexes			Both sexes		
	Male	Female	Male	Female	Male	Female	Male	Female	Male	Female	Male	Female	Male	Female	Male	Female	Male	Female
0	78.5	76.0	80.9	78.8	76.4	81.2	74.5	71.1	77.6	81.2	78.7	83.5	78.7	81.1	74.2	70.7	77.3	
1	78.0	75.5	80.4	78.3	75.9	80.6	74.5	71.1	77.5	80.6	78.2	82.9	78.1	75.7	80.4	74.1	70.7	77.2
5	74.1	71.6	76.4	74.3	71.9	76.7	70.6	67.2	73.6	76.7	74.2	79.0	74.2	71.8	76.5	70.3	66.8	73.4
10	69.2	66.6	71.5	69.4	67.0	71.7	65.6	62.3	68.7	71.8	69.3	74.0	69.2	66.9	71.5	65.3	61.9	68.4
15	64.2	61.7	66.5	64.4	62.0	66.7	60.7	57.3	63.7	66.8	64.3	69.1	64.3	61.9	66.6	60.4	57.0	63.5
20	59.4	56.9	61.6	59.6	57.2	61.8	55.9	52.6	58.8	62.0	59.6	64.2	59.4	57.1	61.7	55.6	52.3	58.6
25	54.6	52.3	56.8	54.8	52.6	57.0	51.2	48.1	54.0	57.2	54.9	59.3	54.7	52.4	56.8	50.9	47.7	53.8
30	49.9	47.6	51.9	50.0	47.9	52.1	46.6	43.5	49.2	52.4	50.2	54.4	49.9	47.7	52.0	46.3	43.2	49.0
35	45.1	42.9	47.1	45.3	43.2	47.3	42.0	39.0	44.5	47.6	45.4	49.5	45.2	43.1	47.2	41.7	38.7	44.3
40	40.4	38.3	42.3	40.6	38.5	42.5	37.4	34.5	39.8	42.9	40.7	44.7	40.5	38.4	42.4	37.1	34.2	39.6
45	35.8	33.7	37.7	36.0	34.0	37.8	33.0	30.2	35.3	38.2	36.1	39.9	35.9	33.9	37.7	32.7	29.9	35.1
50	31.4	29.4	33.1	31.5	29.6	33.2	28.7	26.0	31.0	33.6	31.6	35.3	31.4	29.5	33.2	28.5	25.8	30.8
55	27.1	25.3	28.7	27.2	25.4	28.8	24.8	22.3	26.9	29.2	27.3	30.8	27.2	25.4	28.7	24.6	22.1	26.7
60	23.1	21.3	24.4	23.1	21.5	24.5	21.2	18.9	23.0	25.0	23.3	26.3	23.0	21.4	24.4	21.0	18.7	22.8
65	19.2	17.6	20.3	19.1	17.7	20.4	17.8	15.8	19.3	20.9	19.4	22.0	19.1	17.6	20.3	17.7	15.7	19.1
70	15.5	14.2	16.5	15.5	14.2	16.5	14.6	13.0	15.8	17.1	15.7	18.0	15.4	14.1	16.4	14.6	12.9	15.7
75	12.2	11.0	12.9	12.1	11.0	12.9	11.7	10.3	12.6	13.6	12.4	14.3	12.1	11.0	12.9	11.7	10.2	12.5
80	9.2	8.2	9.7	9.1	8.2	9.7	9.1	7.9	9.7	10.4	9.3	10.9	9.1	8.2	9.7	9.0	7.8	9.7
85	6.7	5.9	7.0	6.6	5.8	7.0	6.8	5.9	7.2	7.6	6.8	7.9	6.6	5.8	7.0	6.8	5.9	7.2
90	4.7	4.1	4.9	4.6	4.1	4.8	5.1	4.4	5.3	5.4	4.8	5.6	4.6	4.0	4.8	5.1	4.4	5.3
95	3.3	2.9	3.4	3.2	2.8	3.3	3.8	3.3	3.9	3.4	3.9	3.2	2.8	3.3	3.8	3.3	3.9	3.9
100	2.4	2.1	2.4	2.3	2.1	2.3	2.1	2.3	2.9	2.5	2.9	2.7	2.4	2.7	2.3	2.1	2.5	2.9

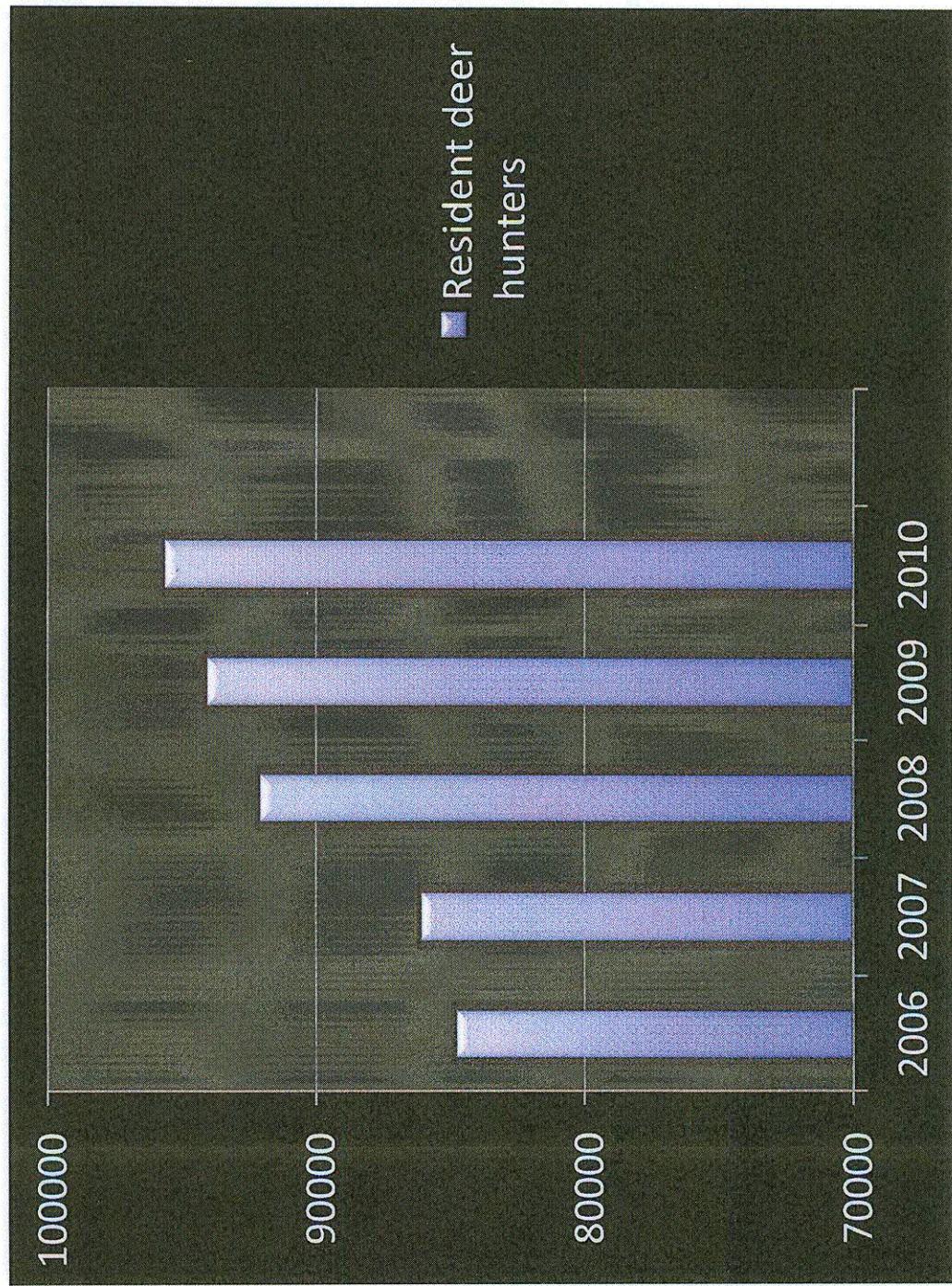
<sup>1</sup> Includes races other than white and black.

<sup>2</sup>Race categories are consistent with the 1977 Office of Management and Budget (OMB) standards. Multiple-race data were reported by 34 states and the District of Columbia in 2009; see "Technical Notes." The multiple-race data for these reporting areas were bridged to the single-race categories of the 1977 OMB standards for comparability with other reporting areas; see "Technical Notes."

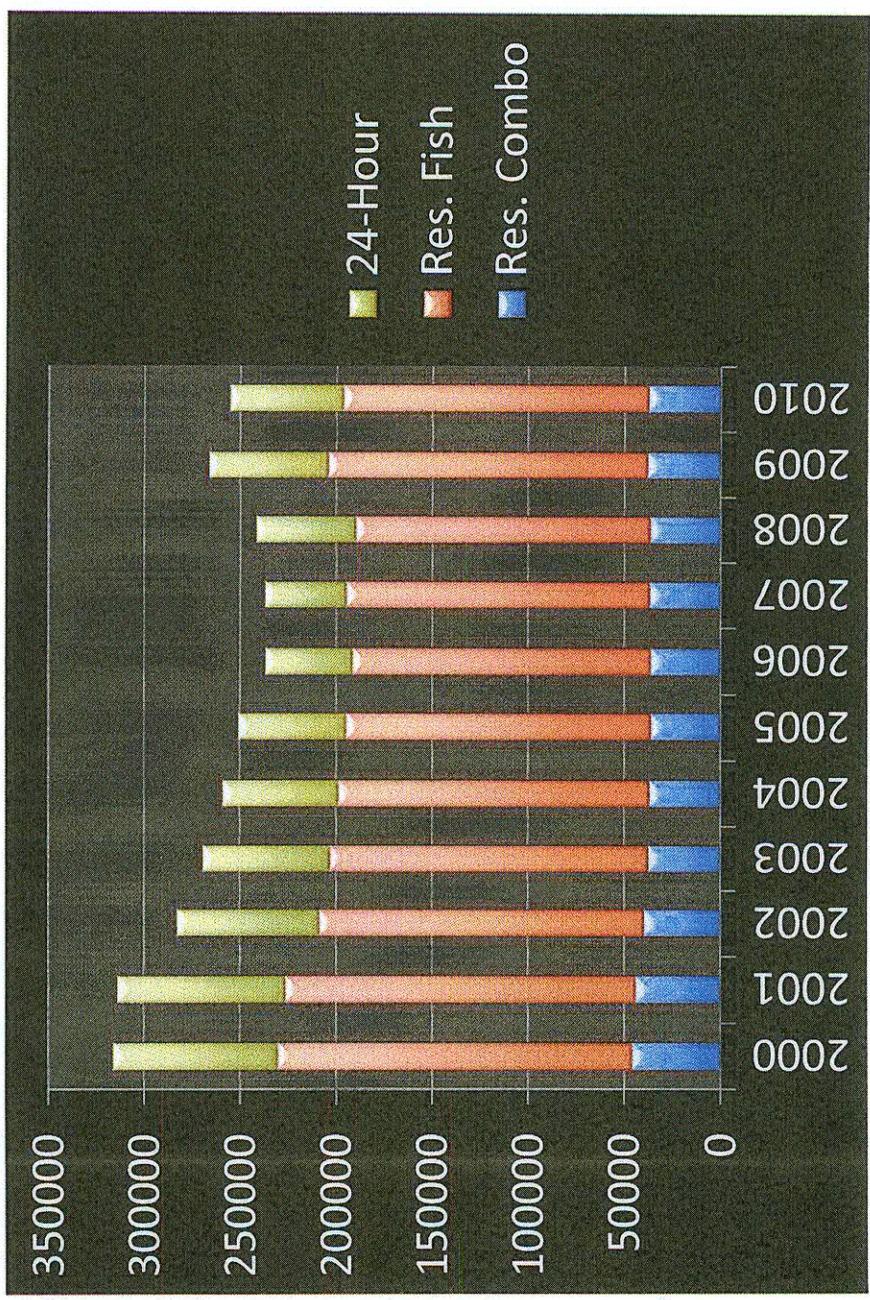
# Deer Hunters Age 65 And Older 2006-2010



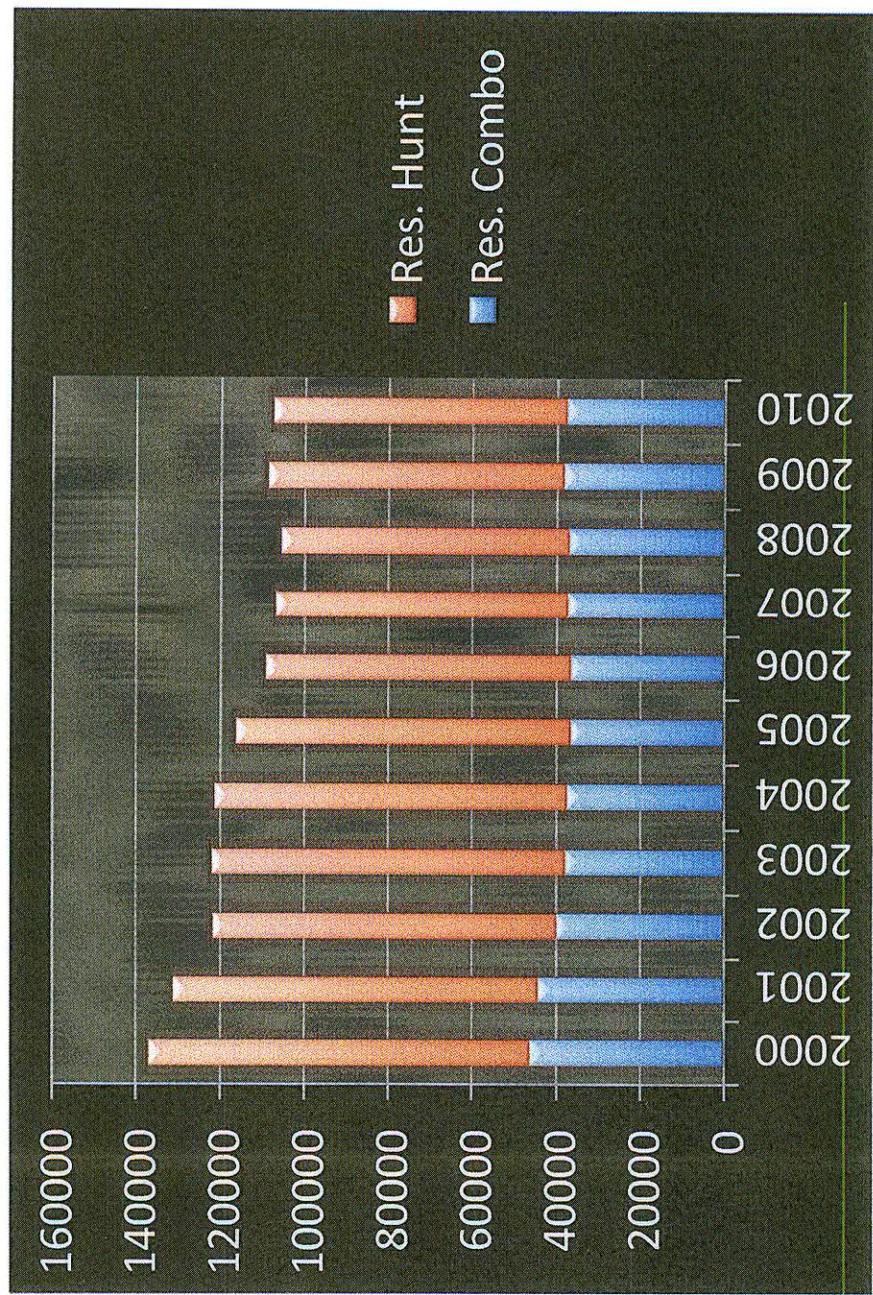
# Resident Deer Hunters



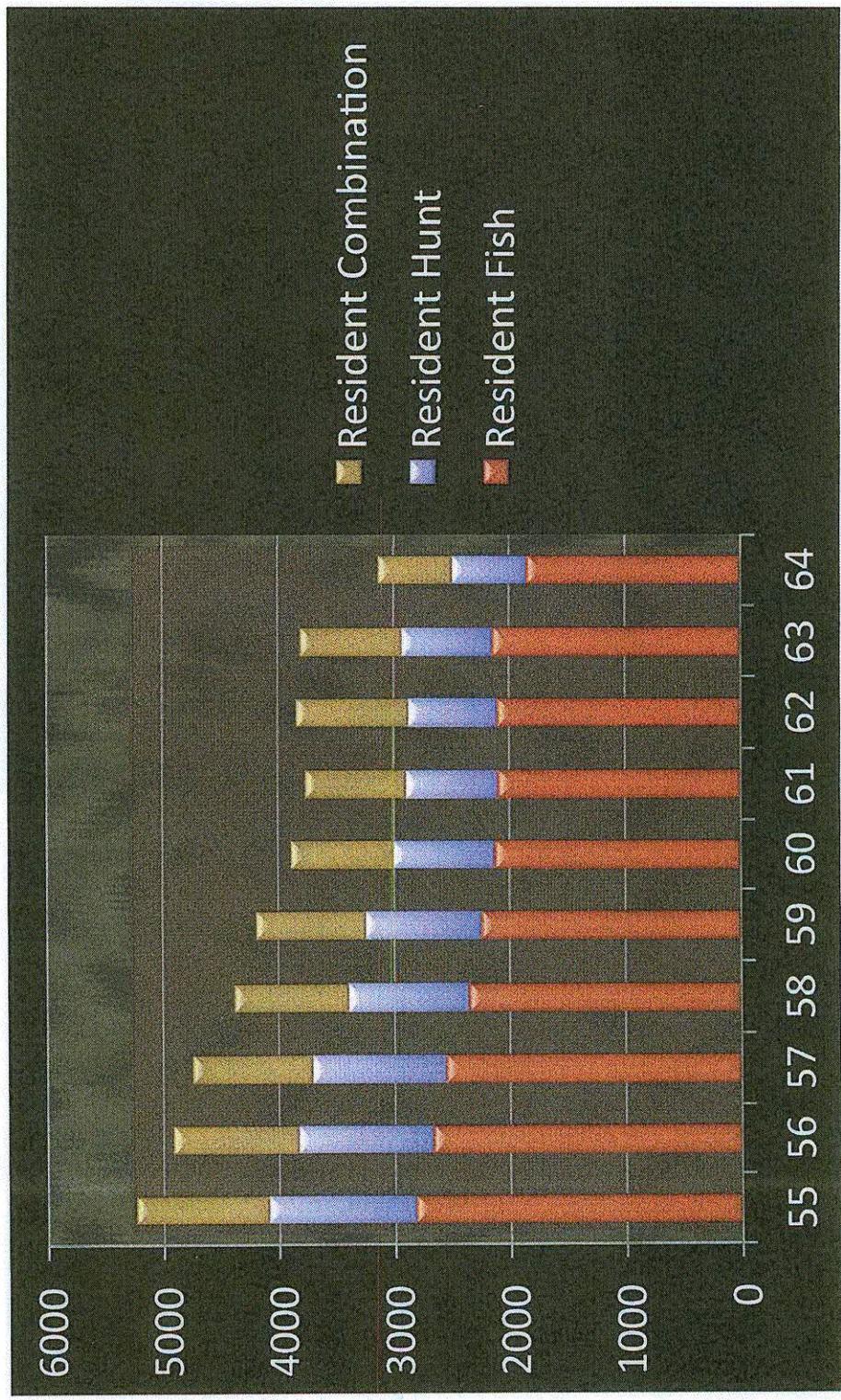
# Resident Fish and Fish/Hunt Combo License Sales 2000-2010



# Resident Hunt and Hunt/Fish Combo License Sales 2000-2010



# Resident Hunters and Anglers Age 55-64



Age of residents holding hunting, fishing and  
fishing/hunting combination licenses in 2011

Certified Numbers Of Anglers and Hunters By State And Their Relationship To Field Officer Numbers

KDWPT

Law Enforcement Division  
February 1, 2012

**Chart 1**

COMBINED NUMBER OF ANGLERS AND HUNTERS PER OFFICER	
WISCONSIN	13,848
MINNESOTA	12,740
<b>KANSAS</b>	<b>10,887</b>
MISSOURI	10,206
OKLAHOMA	9,578
WASHINGTON	9,563
UTAH	8,869
OREGON	8,558
NORTH DAKOTA	8,357
IOWA	8,301
ARIZONA	8,069
TEXAS	7,887
CALIFORNIA	7,260
COLORADO	6,807
NEBRASKA	6,723
MONTANA	6,507
NEVADA	6,406
IDAHO	6,393
NEW MEXICO	5,179
SOUTH DAKOTA	5,016
WYOMING	5,000
ALASKA	4,136
Mean Average	7,938
Median	8,870

**Chart 2**

NUMBER OF HUNTERS PER OFFICER	
WISCONSIN	4,616
NORTH DAKOTA	4,571
<b>KANSAS</b>	<b>4,371</b>
MISSOURI	3,685
MINNESOTA	3,474
IOWA	3,024
SOUTH DAKOTA	2,803
OKLAHOMA	2,789
UTAH	2,721
MONTANA	2,627
NEBRASKA	2,511
OREGON	2,495
TEXAS	2,393
IDAHO	2,226
ARIZONA	2,208
NEVADA	1,969
COLORADO	1,919
WASHINGTON	1,896
WYOMING	1,672
NEW MEXICO	1,478
CALIFORNIA	1,014
ALASKA	807
Mean Average	2,871
Median	3,025

**Chart 3**

NUMBER OF ANGLERS PER OFFICER	
MINNESOTA	9,266
WISCONSIN	9,232
<b>KANSAS</b>	<b>7,667</b>
OKLAHOMA	6,789
MISSOURI	6,521
<b>KANSAS</b>	<b>6,516</b>
CALIFORNIA	6,245
UTAH	6,148
OREGON	6,063
ARIZONA	5,861
TEXAS	5,493
IOWA	5,277
COLORADO	4,889
NEVADA	4,438
NEBRASKA	4,213
IDAHO	4,167
MONTANA	3,880
NORTH DAKOTA	3,786
NEW MEXICO	3,701
ALASKA	3,330
WYOMING	3,328
CALIFORNIA	2,213
ALASKA	2,213
Mean Average	5,067
Median	5,740

**Chart 4**

ANGLER-HUNTER DENSITY PER OFFICER (per square mile)	
WISCONSIN	38.47
MINNESOTA	24.69
MISSOURI	24.47
TEXAS	13.32
OKLAHOMA	12.55
IOWA	11.45
OREGON	9.88
CALIFORNIA	9.67
COLORADO	8.91
WASHINGTON	8.40
<b>KANSAS</b>	<b>8.20</b>
IDAHO	6.42
ARIZONA	5.11
UTAH	4.22
NEBRASKA	4.09
SOUTH DAKOTA	3.97
MONTANA	3.32
NORTH DAKOTA	3.31
NEW MEXICO	2.86
WYOMING	2.61
NEVADA	1.86
ALASKA	0.54
Mean Average	9.52
Median	13.65

The three charts above list the number of anglers and hunters per field-level, non-supervisory officer within each reporting state listed. Chart 1 lists the combined number of anglers and hunters per officer. Chart 2 lists the ratio of hunters to officers. Chart 3 lists the number of anglers per officer. If evenly distributed, this number equals the number of anglers and hunters per square mile per officer) The mean average is based on the hunters, anglers, or combination thereof, from the highlighted states. These states represent the central portion of the United States and probably have a more common relationship to Kansas.