



January 11, 2012

Testimony of:

Curtis L. Whitten, Commissioner
Dennis Casarona, Deputy Commissioner
Kansas Juvenile Justice Authority
Topeka, Kansas

presented to:

The Hon. Pat Colloton and Honorable Members
of the House Committee on Corrections & Juvenile Justice
Oversight Committee:

By Deputy Commissioner Casarona:

Chair Colloton, Vice-Chair Kinzer, Ranking Member McCary-Miller and Honored Members:

Thank you, as always, for the opportunity to appear before your Committee to share information about our work at the Juvenile Justice Authority – particularly about the on-going efforts to create separation between Juvenile Offender youth assigned to JJA custody from the Child In Need of Care (CINC) youth populations ordered into SRS custody.

This has been an on-going process with the underlying goal of creating a physical separation in out-of-home placements between the JJA and SRS custodial populations. As we have often discussed, a driving belief is that it might be detrimental – on many levels – to unnecessarily expose low- and no-risk youth to youth with a higher offender risk or profile. Adjudication offers a fairly bright line of separation. Brad Burke, JJA’s Chief Counsel prepared and submitted a brief discussing the legal background of the reasons for the separation process. The brief was presented to the interim committee. Copies can be made available. Suffice it to say that safety of populations and providers is also a key concern.

Since the initial discussions between the Juvenile Justice Authority (JJA) and Social and Rehabilitation Services (SRS) regarding the separation of youth in JJA custody and youth in SRS custody in out-of-home placements, the process has continued towards the primary goal of establishing safer environments in out-of-home placements by eliminating the intermingling of juvenile offenders with non-offending CINC youth. In addition to this primary goal, both agencies are working together to optimize the proximity of youth placements to their home communities as a secondary goal, and to give due consideration to the stability of current system providers as the tertiary outcome.

The initiative was reviewed for the Interim Oversight Committee in September. Since then, staff from JJA and SRS have met several times to discuss the initiative and steps required to move it forward

successfully. Toward that end, the agencies hosted a meeting with all providers in early October. The purpose of that meeting was to answer questions and obtain the input from the providers regarding their concerns for implementation and policy consideration as the separation process moves forward.

Currently, JJA and SRS staff are working together to develop an initial draft placement model for three of the primary residential placement types: Youth Residential Centers (YRC II), Transitional Living Program (TLP), and Emergency Shelters (ES). The purpose of the model is to provide a framework to review and discuss with providers in a meeting tentatively planned to occur in late February or early March. With this input from providers, a final model and implementation plan will be developed.

At a hearing of the interim committee, JJA and SRS provided a jointly prepared study representing a geographic snapshot of provider capacity paired against agency utilization. A copy of that study is attached.

Thank you.

/s/
Dennis Casarona
Deputy Commissioner
Juvenile Justice Authority

**SRS Youth by Provider County (YRC II, Emergency Shelter(EMS) and TLP)
on September 30, 2011**

Provider County	Placement Type	Provider Name	# in Placement on 9/30/2011	Youth 60 Miles or less from Case County		Youth Over 60 miles from Case County	
				#	%	#	%
Barton	YRCII	Barton County Young Men's Organization	0	0	0.0%	0	0.0%
Douglas	EMS	Shelter	5	5	100.0%	0	0.0%
Douglas	YRCII	DCCCA	0	0	0.0%	0	0.0%
Douglas	YRCII	Shelter	9	1	11.1%	8	88.9%
Ford	YRCII	UMY	7	4	57.1%	3	42.9%
Geary	EMS	New Directions	0	0	0.0%	0	0.0%
Geary	YRCII	New Directions	0	0	0.0%	0	0.0%
Gove	YRCII	Hope House	0	0	0.0%	0	0.0%
Harvey	YRCII	UMY	3	3	100.0%	0	0.0%
Johnson	TLP	Kids TLC Inc	4	4	100.0%	0	0.0%
Labette	EMS	Youth Crisis Shelter	4	0	0.0%	4	100.0%
Labette	YRCII	Youth Crisis Shelter	6	2	33.3%	4	66.7%
Pratt	YRCII	Pratt County Achievement	0	0	0.0%	0	0.0%
Reno	EMS	Bob Johnson Shelter	0	0	0.0%	0	0.0%
Reno	EMS	Emergency Shelter Home Inc	0	0	0.0%	0	0.0%
Reno	YRCII	Bob Johnson Shelter	4	3	75.0%	1	25.0%
Saline	EMS	Making the Connection	4	0	0.0%	4	100.0%
Saline	YRCII	Trueway Network	2	2	100.0%	0	0.0%
Sedgwick	EMS	Wichita Children's Home	3	2	66.7%	1	33.3%
Sedgwick	TLP	Carla's YRC	0	0	0.0%	0	0.0%
Sedgwick	TLP	Carpenter Place	0	0	0.0%	0	0.0%
Sedgwick	TLP	Ozanam Pathways Wichita	8	8	100.0%	0	0.0%
Sedgwick	TLP	Pathway Family Services, Inc. (Wichita)	4	3	75.0%	1	25.0%
Sedgwick	TLP	Wichita Children's Home	2	2	100.0%	0	0.0%
Sedgwick	YRCII	Carla's YRC	6	4	66.7%	2	33.3%
Sedgwick	YRCII	Gracious Living	4	2	50.0%	2	50.0%
Sedgwick	YRCII	King's Treatment	0	0	0.0%	0	0.0%
Sedgwick	YRCII	Lakeside Academy	2	0	0.0%	2	100.0%
Sedgwick	YRCII	Lif, Inc.	6	6	100.0%	0	0.0%
Sedgwick	YRCII	Salvation Army	9	6	66.7%	3	33.3%
Sedgwick	YRCII	Wichita Children's Home	11	7	63.6%	4	36.4%
Shawnee	TLP	Pathway Family Services, Inc. (Topeka)	4	1	25.0%	3	75.0%
Shawnee	YRCII	Clarence Kelly	0	0	0.0%	0	0.0%
Shawnee	YRCII	New Beginnings	0	0	0.0%	0	0.0%
Shawnee	YRCII	Villages	1	0	0.0%	1	100.0%
Wyandotte	EMS	Wyandotte Center for Behavioral Healthcare	2	2	100.0%	0	0.0%
Wyandotte	TLP	Ozanam Pathways Kansas City	0	0	0.0%	0	0.0%
Wyandotte	TLP	Pathway Family Services, Inc. (Kansas City)	3	0	0.0%	3	100.0%
Wyandotte	YRCII	Associated Youth Services	0	0	0.0%	0	0.0%
Totals:			113	67	59.3%	46	40.7%

SRS Custody Youth in a TLP on 9/30/11

Case County	# in TLP on 9/30/2011	Youth 60 Miles or less from Case County		Youth Over 60 miles from Case County	
		#	%	#	%
Allen	1	0	0.0%	1	100.0%
Butler	1	1	100.0%	0	0.0%
Cowley	1	1	100.0%	0	0.0%
Johnson	4	4	100.0%	0	0.0%
Lyon	3	0	0.0%	3	100.0%
Mitchell	1	0	0.0%	1	100.0%
Sedgwick	12	11	91.7%	1	8.3%
Shawnee	2	1	50.0%	1	50.0%
Total:	25	18	72.0%	7	28.0%

SRS Custody Youth in an Emergency Shelter(EMS) on 9/30/11

Case County	# In EMS on 9/30/2011	Youth 60 Miles or less from Case County		Youth Over 60 miles from Case County	
		#	%	#	%
Barton	1	0	0.0%	1	100.0%
Butler	1	1	100.0%	0	0.0%
Franklin	3	0	0.0%	3	100.0%
Johnson	5	4	80.0%	1	20.0%
Kingman	1	0	0.0%	1	100.0%
Leavenworth	2	1	50.0%	1	50.0%
Pratt	1	0	0.0%	1	100.0%
Reno	1	0	0.0%	1	100.0%
Sedgwick	1	1	100.0%	0	0.0%
Wyandotte	2	2	100.0%	0	0.0%
Total:	18	9	50.0%	9	50.0%

SRS Custody Youth in a YRC II on 9/30/11

Case County	# in YRCII on 9/30/2011	Youth 60 Miles or less from Case County		Youth Over 60 miles from Case County	
		#	%	#	%
Allen	1	0	0.0%	1	100.0%
Barber	1	0	0.0%	1	100.0%
Barton	3	0	0.0%	3	100.0%
Bourbon	1	0	0.0%	1	100.0%
Butler	3	2	66.7%	1	33.3%
Cherokee	1	1	100.0%	0	0.0%
Cowley	4	3	75.0%	1	25.0%
Finney	2	0	0.0%	2	100.0%
Ford	1	0	0.0%	1	100.0%
Geary	1	0	0.0%	1	100.0%
Jackson	1	0	0.0%	1	100.0%
Jefferson	2	0	0.0%	2	100.0%
Labette	1	1	100.0%	0	0.0%
Mcperson	3	3	100.0%	0	0.0%
Nemaha	1	0	0.0%	1	100.0%
Pawnee	1	0	0.0%	1	100.0%
Phillips	2	0	0.0%	2	100.0%
Reno	5	4	80.0%	1	20.0%
Rice	1	1	100.0%	0	0.0%
Saline	3	2	66.7%	1	33.3%
Sedgwick	23	20	87.0%	3	13.0%
Seward	1	0	0.0%	1	100.0%
Shawnee	4	1	25.0%	3	75.0%
Stafford	1	0	0.0%	1	100.0%
Sumner	2	2	100.0%	0	0.0%
Washington	1	0	0.0%	1	100.0%
Total:	70	40	57.1%	30	42.9%

JJA Youth by Provider County (within 60 miles) as of 9/30/11

Provider County	Level of Service	Provider Name	Total	Yes	%	No	%
Barton	YRC II	Barton County Young Men's Organization, Inc.	5	0	0.00%	5	100.00%
Crawford	YRC II	Elm Acres Youth and Family Services (DCCCA)	26	2	7.69%	24	92.31%
Decatur	YRC II	Kings Treatment Center - ILP	10	0	0.00%	10	100.00%
Douglas	YRC II	O'Connell Youth Ranch, Inc.	11	7	63.64%	4	36.36%
	YRC II	The Shelter, Inc.	10	9	90.00%	1	10.00%
	YRC II	The Villages, Inc.	5	1	20.00%	4	80.00%
Ford	YRC II	United Methodist Youthville - Dodge City	9	0	0.00%	9	100.00%
Geary	YRC II	New Directions	46	7	15.22%	39	84.78%
Gove	YRC II	Hope House, Inc.	8	0	0.00%	8	100.00%
Johnson	TLP	Kids TLC, Inc.	7	4	57.14%	3	42.86%
	YRC II	Associated Youth Service, Inc.	9	2	22.22%	7	77.78%
Labette	YRC II	Youth Crisis Shelter, Inc.	6	5	83.33%	1	16.67%
Leavenworth	TLP	Next Steps, Co.	6	4	66.67%	2	33.33%
Pratt	YRC II	Pratt County Achievement Place	8	1	12.50%	7	87.50%
Reno	YRC II	Reno County Youth Services	10	5	50.00%	5	50.00%
Salina	Emergency Shelter	Making the Connection - Youth Emergency Shelter	1	0	0.00%	1	100.00%
	Emergency Shelter	Sedgwick County Juvenile Residential Facility	4	4	100.00%	0	0.00%
	TLP	Ozanam Pathways	15	9	60.00%	6	40.00%
	TLP	CYRC Second Phase (TLP)	9	4	44.44%	5	55.56%
	TLP	Wichita Children's Home	2	1	50.00%	1	50.00%
	YRC II	Carla's Youth Residential Center LLC	4	3	75.00%	1	25.00%
	YRC II	Judge Riddel Boys Ranch	36	36	100.00%	0	0.00%
Sedgwick	YRC II	King's Treatment Center - Sadie's Haven	8	1	12.50%	7	87.50%
	YRC II	King's Treatment Center-The 180 House	6	0	0.00%	6	100.00%
	YRC II	Lakeside Academy of Kansas	44	13	29.55%	31	70.45%
	YRC II	Riverside Academy	12	4	33.33%	8	66.67%
	YRC II	Sedgwick County Youth Program (SCYP)	18	18	100.00%	0	0.00%
	YRC II	The Salvation Army Booth Family Service Center	18	15	83.33%	3	16.67%
	YRC II	Wichita Children's Home	17	11	64.71%	6	35.29%
	TLP	Pathway Family Services	5	4	80.00%	1	20.00%
Shawnee	YRC II	AKADEMI Group Home	14	4	28.57%	10	71.43%
	YRC II	Clarence M Kelley Youth Center-KYC	35	15	42.86%	20	57.14%
	YRC II	New Beginnings for Youth Foundation	8	5	62.50%	3	37.50%
	YRC II	The Villages, Inc.	38	21	55.26%	17	44.74%
Wyandotte	TLP	Ozanam Pathways	20	9	45.00%	11	55.00%
	TLP	Pathway Family Services	5	4	80.00%	1	20.00%
Totals:			495	228	46.06%	267	53.94%

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JJA Custody Youth in a TLP (within 60 miles) as of 9/30/11

Judicial District	Removal Home County	Total	Yes	%	No	%
2	Jefferson	1	0	0.00%	1	100.00%
3	Shawnee	5	2	40.00%	3	60.00%
4	Osage	1	1	100.00%	0	0.00%
6	Bourbon	1	0	0.00%	1	100.00%
	Miami	2	2	100.00%	0	0.00%
7	Douglas	2	1	50.00%	1	50.00%
8	Morris	1	1	100.00%	0	0.00%
10	Johnson	7	5	71.43%	2	28.57%
11 - Crawford	Crawford	2	0	0.00%	2	100.00%
13	Butler	5	3	60.00%	2	40.00%
15	Logan	1	0	0.00%	1	100.00%
	Rawlins	1	0	0.00%	1	100.00%
18	Sedgwick	7	6	85.71%	1	14.29%
19	Cowley	3	3	100.00%	0	0.00%
20	Barton	1	0	0.00%	1	100.00%
	Russell	2	0	0.00%	2	100.00%
21	Clay	1	0	0.00%	1	100.00%
22	Marshall	1	0	0.00%	1	100.00%
23	Ellis	1	0	0.00%	1	100.00%
25	Finney	2	0	0.00%	2	100.00%
	Wichita	1	0	0.00%	1	100.00%
27	Reno	2	2	100.00%	0	0.00%
28	Saline	2	0	0.00%	2	100.00%
29	Wyandotte	13	13	100.00%	0	0.00%
31	Allen	1	0	0.00%	1	100.00%
	Neosho	1	0	0.00%	1	100.00%
	Wilson	2	0	0.00%	2	100.00%
Totals:		69	39	56.52%	30	43.48%

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JJA Custody Youth in a YRC II (within 60 miles) as of 9/30/11

Judicial District	Removal Home County	Total	Yes	%	No	%
1 - Atchison	Atchison	7	6	85.71%	1	14.29%
1 - Leavenworth	Leavenworth	7	0	0.00%	7	100.00%
2	Jefferson	3	1	33.33%	2	66.67%
3	Shawnee	25	19	76.00%	6	24.00%
4	Coffey	2	0	0.00%	2	100.00%
	Franklin	4	3	75.00%	1	25.00%
	Osage	1	0	0.00%	1	100.00%
5	Lyon	20	6	30.00%	14	70.00%
6	Bourbon	3	0	0.00%	3	100.00%
	Linn	2	0	0.00%	2	100.00%
	Miami	7	1	14.29%	6	85.71%
7	Douglas	11	8	72.73%	3	27.27%
8	Dickinson	1	0	0.00%	1	100.00%
	Geary	6	3	50.00%	3	50.00%
	Marion	3	0	0.00%	3	100.00%
9	Harvey	3	1	33.33%	2	66.67%
	McPherson	1	1	100.00%	0	0.00%
10	Johnson	28	9	32.14%	19	67.86%
11 - Crawford	Crawford	2	0	0.00%	2	100.00%
11 - CRLB	Cherokee	4	2	50.00%	2	50.00%
	Labette	4	2	50.00%	2	50.00%
12	Cloud	4	0	0.00%	4	100.00%
	Republic	1	0	0.00%	1	100.00%
13	Butler	6	1	16.67%	5	83.33%
	Greenwood	1	0	0.00%	1	100.00%
14	Montgomery	18	2	11.11%	16	88.89%
15	Cheyenne	1	0	0.00%	1	100.00%
	Thomas	2	0	0.00%	2	100.00%
16	Clark	1	0	0.00%	1	100.00%
	Ford	9	0	0.00%	9	100.00%
17	Norton	1	0	0.00%	1	100.00%
18	Sedgwick	100	89	89.00%	11	11.00%
19	Cowley	7	2	28.57%	5	71.43%
20	Barton	10	0	0.00%	10	100.00%
	Rice	4	1	25.00%	3	75.00%
	Russell	3	0	0.00%	3	100.00%
21	Clay	1	0	0.00%	1	100.00%
	Riley	4	4	100.00%	0	0.00%
22	Brown	1	0	0.00%	1	100.00%
23	Ellis	4	0	0.00%	4	100.00%
25	Finney	16	0	0.00%	16	100.00%
	Kearny	1	0	0.00%	1	100.00%
26	Grant	3	0	0.00%	3	100.00%
	Seward	11	0	0.00%	11	100.00%
	Stevens	2	0	0.00%	2	100.00%
27	Reno	11	10	90.91%	1	9.09%
28	Saline	10	1	10.00%	9	90.00%
29	Wyandotte	39	10	25.64%	29	74.36%
30	Harper	1	1	100.00%	0	0.00%
	Pratt	1	0	0.00%	1	100.00%
	Sumner	2	1	50.00%	1	50.00%
31	Neosho	1	0	0.00%	1	100.00%
	Wilson	1	1	100.00%	0	0.00%
Totals:		421	185	43.94%	236	56.06%

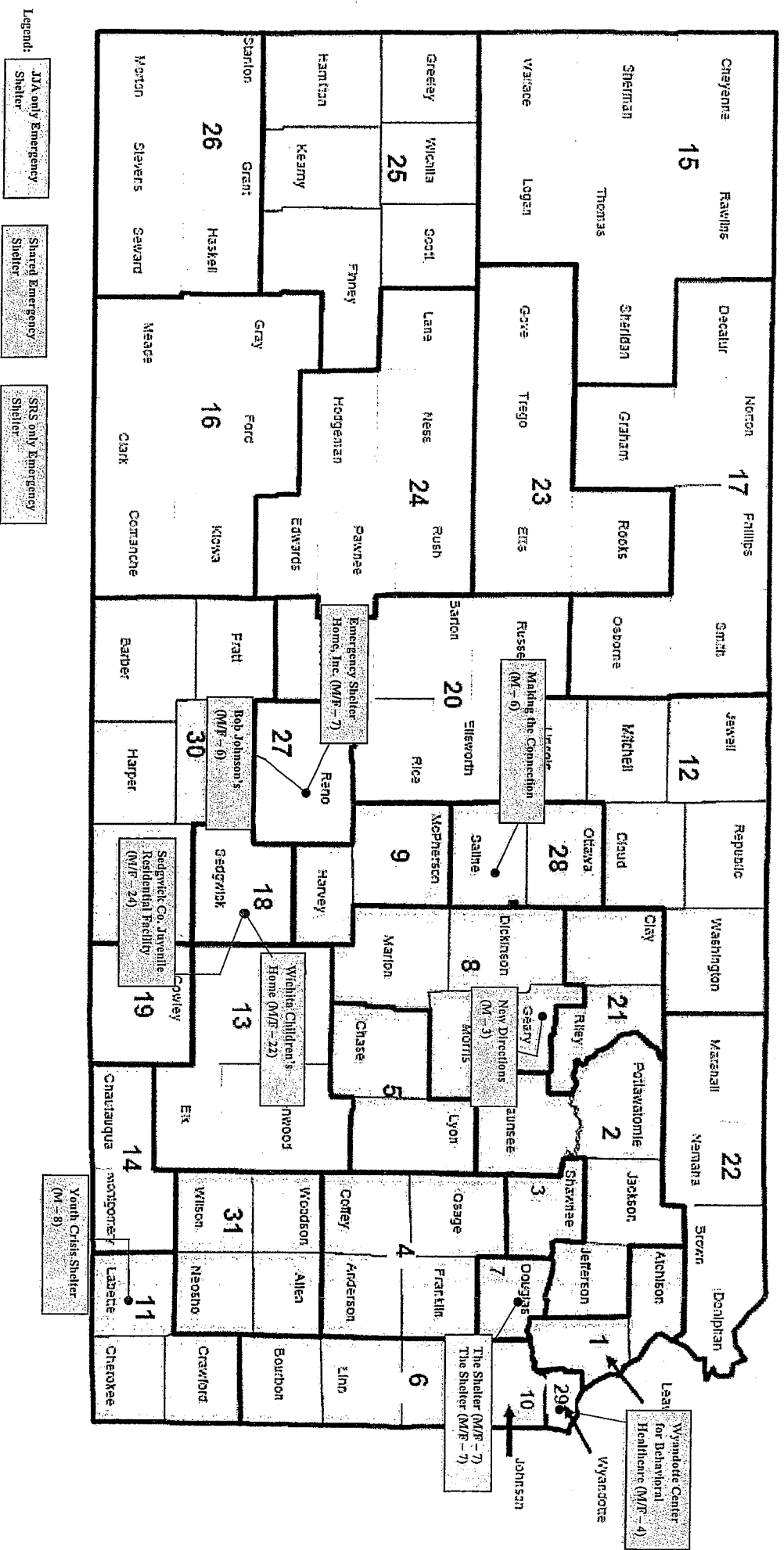
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**JJA Custody Youth in an Emergency Shelter (within 60 miles) as of
9/30/11**

Judicial District	Removal Home County	Total	Yes	%	No	%
18	Sedgwick	4	4	100.00%	0	0.00%
21	Riley	1	0	0.00%	1	100.00%
Totals:		5	4	80.00%	1	20.00%

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JJA and SRS Emergency Shelters by location, gender served and bed capacity



Legend:

- JJA only Emergency Shelter
- Shared Emergency Shelter
- SRS only Emergency Shelter

Map completed by Jeff Duncan, ISP Director for the Kansas Juvenile Justice Authority