MINUTES OF THE HOUSE APPROPRIATIONS

The meeting was called to order by Chairman Kevin Yoder at 9:05 a.m. on January 12, 2010, in Room 346-S of the Capitol.

All members were present, except:

Representative Donohoe - Excused Representative Kelley - Excused

Committee staff present:

Jim Wilson, Office of the Revisor of Statutes
Nobuko Folmsbee, Office of the Revisor of Statutes
Alan Conroy, Kansas Legislative Research Department
J.G. Scott, Kansas Legislative Research Department
Heather O'Hara, Legislative Research Department
Jonathan Tang, Legislative Research Department
Kathy Holscher, Committee Assistant, Appropriations Committee

Others attending:

See attached list.

•	Attachment 1	House Appropriations Committee Rules
•	Attachment 2	Legislative Fiscal Analyst Assignments - FY 2010
•	Attachment 3	Appropriations Update and Overview of FY 2011 Recommendations
•	Attachment 4	Summary of Governor's Recommended FY 2010 Budget Adjustments
•	Attachment 5	Office of the Securities Commissioner Investor Education Fund
•	Attachment 6	Kansas Department of Transportation FY 2010 Budget Reductions
•	Attachment 7	Kansas Contractors Association FY 2010 Budget Reductions
•	Attachment 8	Office of Judicial Administration FY 2010 Budget Supporting the Governor's
		Supplemental Request

Chair Yoder welcomed Committee members to the first meeting of the 2010 Session and introduced the committee members. He noted that Representative Schultz has been temporarily appointed to replace Representative Donohoe who will be returning to the committee later in the session.

Representative Williams moved to introduce legislation limiting texting and cell phone use. The motion was seconded by Representative Feuerborn. The motion carried.

Representative Tafanelli moved to introduce legislation streamlining the legislative budget process as recommended by the governor's efficiency commission. The motion was seconded by Representative Merrick. The motion carried.

Representative Mast moved to introduce legislation eliminating foster care contracts. The motion was seconded by Representative Merrick. The motion carried.

Chair Yoder reviewed the House Appropriations Committee Rules, (Attachment 1).

J.G. Scott, Kansas Legislative Research Department, introduced staff members and a copy of the Legislative Fiscal Analyst Assignments was distributed, (<u>Attachment 2</u>).

Committee members received a copy of the Appropriations Update, (<u>Attachment 3</u>), which contains an overview of the Governor's budget recommendations for FY 2011.

- J.G. Scott presented the Summary of Governor's Recommended FY 2010 Budget Adjustment Requiring Legislative Action <u>HB 2416</u>, (Attachment 4). The recommended budget adjustments total \$90,554,984.
- J.G. Scott responded to questions from committee members regarding unencumbered funds and transportation fund transfers.

Unless specifically noted, the individual remarks recorded herein have not been transcribed verbatim. Individual remarks as reported herein have not been submitted to the individuals appearing before the committee for editing or corrections.

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CONTINUATION SHEET

Minutes of the House Appropriations Committee Meeting on January 12, 2010, in Room 346-S of the Capitol.

Rick Fleming, General Counsel, Office of the Securities Commissioner, reviewed the handout on the Office of the Securities Commissioner Investor Education Fund, (Attachment 5). The fund balance as of December 31, 2009, was \$5.3 million, which was received from auction rate securities cases, and approximately \$1.1 million in fund payments that have not been received to date. Settlements are expected to be received within the next few weeks. He stated that sweeping funds was not an issue as this is not a licensing fee fund, it is a penalty fund. He suggested that the committee refrain from using the term reimbursement when referring to transfer of funds. And, he recommended using the fund transfer of \$5 million for educational funding efforts where needed.

Rick Fleming responded to questions from committee members in regards to traditional expenses, fund balance, and outstanding payments.

Jerry Younger, Deputy Secretary for Engineering and State Transportation, Kansas Department of Transportation, presented information on the impact of FY 2010 Budget Reductions, (Attachment 6). He reviewed revenue losses, prior budget reductions and the impact to the public. Due to allotments, the department is down approximately 290 positions; construction projects were suspended or delayed, other operating expenses were reduced and preservation program reductions which cut lettings by \$95 million in order to capture \$45.5 million in cash. The anticipated State Highway Fund ending balance for FY 2010 is \$2 million.

Deputy Secretary Younger responded to questions from committee members regarding paving material; state, federal and American Recovery and Reinvestment Act (ARRA) revenue sources. He stated that if additional money was available with a second stimulus plan preservation projects would be the priority. With the governor's projected reductions the state funding would total \$732 million, with \$300 million from federal funds and no funding from ARRA in FY 2011 with the last project completion date of March.

Bob Totten, Public Affairs Director, Kansas Contractors Association, presented testimony on FY 2010 Highway Program Budget Cuts, (Attachment 7).

Jerry Sloan, Budget and Fiscal Officer, Judicial Branch, presented testimony supporting the Governor's Supplemental Request, (Attachment 8). He discussed the impact of a \$5 million shortfall and noted that 97% of the Judicial Branch budget represents personnel. Mr. Sloan stated that staffing reductions have already resulted in 193 employee positions eliminated, which has created backlogs and coverage issues. He discussed the option of furloughs during the remainder of FY 2010 and emphasized the need for a quick decision with only 11 payroll periods remaining.

Jerry Sloan responded to questions from committee members in regards to addressing a potential \$5 million shortfall. He stated that consideration included closing small county courts; closing business to the public 1 - 2 hours per day; furloughs 1 day per week with additional days near the end of the fiscal year or 1 week per month; and the time line with the Omnibus bill which resulted in \$60 million cut. He noted that if the Governor's supplemental budget of \$5 million is reinstated and a hiring freeze is implemented it may only be necessary to implement a furlough(s) for 1 - 2 days, otherwise it may be at least 7 - 9 furlough days.

The next meeting is scheduled for January 13, 2010.

The meeting was adjourned at 10:28 a.m.

Unless specifically noted, the individual remarks recorded herein have not been transcribed verbatim. Individual remarks as reported herein have not been submitted to the individuals appearing before the committee for editing or corrections.

APPROPRIATIONS COMMITTEE GUEST LIST

DATE: January 12,2010

NAME	REPRESENTING
Mark BORANYEK	CAPITOR STRATEGIES
DeBra Priologoux	745U,
VINT Ecles	KS Change of Commerce
Mansina	KACET
Ullgan Bottenberg	KDOL
Juni Pag	KCSL
Katy Belot	825
That I war	Strat. Com of KS
Korthleen Setzler Linsert	1CSBH1A
Kortheon Selzler hippert Julia Mones	ICSBHA
Mary Jane Stankiewicz	KGFA
Sters Joloman	7-1
Bernie Koch	KEPC
Hoter Pringle	77-1
Kim Fowler	Judicial Brand
Jemy Slozn	(\
Ethan ERICKS-	KDOT
Bruce Will	KBOT.
Bruce With	Via Christi

APPROPRIATIONS COMMITTEE GUEST LIST

DATE: /an./2,20/0

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NAME	REPRESENTING
Mark Callman	KASB
Conse Hussell	KAMU
Matt Casey	GJA
DeMorinan	PMCA
Michelle Holmes	,
Callie Jul Dintor	KS Assn for fusfice
Kown Berno	TOLGICC
Dodie Welshoar	Ad Afra Gurup
Lick Fleming	KSC
Lynn Hammes	KSC
Doug Smigh	KCAA

HOUSE APPROPRIATIONS COMMITTEE RULES

- 1. In any case where committee rules do not apply, House Rules shall govern. All powers, duties and responsibilities not addressed herein are reserved to the chair.
- 2. Cellular phones and other electronic devices with audible tones are prohibited in the Appropriations Committee Room, unless audible tones or ringers are disabled.
- 3. The chair shall determine the committee agenda, including scheduling and the order of business.
- 4. The chair reserves the right to limit testimony that is cumulative in nature and may limit testimony, when necessary, to a specific number of minutes.
- 5. Committee members shall not address conferees until and unless permission is granted by the chair.
- 6. The chair reserves the right to limit questioning of conferees by committee members in the interest of time and in the interest of fairness to conferees and other committee members.
- 7. No conferee shall be interrupted during the presentation of their testimony, except with the permission of the chair.
- 8. Questioning of a conferee shall be limited to the subject matter on the agenda for the day, except as may otherwise be allowed by the chair.
- 9. Committee members shall not be approached during a committee hearing or deliberations by anyone other than fellow legislative members or legislative staff.
- 10. No bill or resolution shall be taken up for a committee vote unless announced by the chair.
- 11. A motion requires a second to be in order.
- 12. A substitute motion is in order, but no additional substitute motion shall be in order until the prior substitute motion is disposed of.
- 13. Amendments to motions are not in order except upon consent of the member making the motion and his or her second.
- 14. A motion to table or take from the table shall be in order only when such item is on the agenda or is taken up by the chair. The motion requires a simple majority of those present and is, unless otherwise determined by the chair, non-debatable.
- 15. There shall be no recording, audibly, photographically or otherwise, of committee voting except by the committee secretary.
- 16. A request from any member that their vote be recorded shall be granted.
- 17. Granting excused absences is reserved to the chair.
- 18. The chair reserves the right to take such action as may be necessary to prevent disruptive behavior in the committee room during hearings and deliberations.
- 19. Adjournment is reserved to the chair.

Approp	riations Committee
Date _	
Attachn	

J. G. SCOTT (6-4397)

579 Revisor of Statutes

JG.Scott@klrd.ks.gov 422 Legislative Coordinating Council 425 Legislative Research Department 428 Legislature 540 Division of Post Audit

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LEGISLATIVE FISCAL ANALYST ASSIGNMENTS-FY 2010

AUDREY DUNKEL (6-3183)

Audrey.Dunkel@klrd.ks.gov 561 Board of Regents 246 Fort Hays State University 379 Emporia State University 367 Kansas State University 367 KSU-Veterinary Medical Center 367 KSU-Agricultural Extension 385 Pittsburg State University 682 University of Kansas 683 University of Kansas Medical Center 715 Wichita State University Coordinator, Joint Committee on State **Building Construction**

CHRISTINA ALLEN (6-2802)

Christina.Allen@klrd.ks.gov 350 Juvenile Justice Authority 325 Beloit Juvenile Correctional Facility 355 Atchison Juvenile Correctional Facility 412 Larned Juvenile Correctional Facility 352 Kansas Juvenile Correctional Complex 178 Office of Administrative Hearings 016 Abstracters Board 543 Real Estate Appraisal Board 549 Real Estate Commission 291 Home Inspection Registration Board 663 Board of Technical Professions 700 Board of Vet. Medical Examiners

REAGAN CUSSIMANIO (6-4443)

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DYLAN DEAR (1-0515)

Dylan.Dear@klrd.ks.gov 296 Department of Labor 331 Insurance Department 694 Comm. Veterans Affairs/Soldiers Home/Veterans Home 270 Health Care Stabilization Board of Governors 261 Kansas Guardianship Program 625 Securities Commissioner 159 Department of Credit Unions 094 Bank Commissioner 058 Commission on Human Rights

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LAUREN DOUGLASS (6-7250)

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CODY GORGES (8-3184)

Cody.Gorges@klrd.ks.gov 173 Department of Administration 604 School for the Blind 610 School for the Deaf 450 Kansas Lottery 553 Racing and Gaming Commission 176 Kansas Development Finance Authority 328 Board of Indigents' Defense Services 028 Accountancy Board Coordinator, Expanded Lottery Act Revenue Fund

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Coordinator, Joint Committee on Information Technology

Coordinator, Fiscal Database

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Estelle.Montgomery@klrd.ks.gov 039 Department on Aging 410 Larned State Hospital 494 Osawatomie State Hospital 555 Rainbow Mental Health Facility 363 Kansas Neurological Institute 507 Parsons State Hospital 247 Governmental Ethics Commission 100 Board of Barbering 149 Board of Cosmetology

204 Mortuary Arts Board

266 Kansas Board of Examiners in Fitting and Dispensing of Hearing Instruments

HEATHER O'HARA (6-7792)

Heather.OHara@kird.ks.gov 710 Department of Wildlife and Parks 046 Department of Agriculture 709 Kansas Water Office 055 Animal Health Department 373 Kansas State Fair Board 634 State Conservation Commission Coordinator, Water Plan Fund

MICHAEL STEINER (6-4181)

Initiatives Fund

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JONATHAN TANG (8-7260)

Jonathan. Tang@klrd.ks.gov 434 State Library 359 Kansas Arts Commission

288 State Historical Society

670 State Treasurer

206 Emergency Medical Services Board

482 Board of Nursing

102 Behavioral Sciences Regulatory Board

105 Board of Healing Arts

488 Optometry Board

531 Board of Pharmacy

167 Dental Board

JAROD WALTNER (8-7041)

Jarod.Waltner@klrd.ks.gov 521 Department of Corrections 177 Ellsworth Correctional Facility 195 El Dorado Correctional Facility 313 Hutchinson Correctional Facility 400 Lansing Correctional Facility 408 Larned Correctional Facility 581 Norton Correctional Facility 660 Topeka Correctional Facility 712 Winfield Correctional Facility 626 Sentencing Commission 523 Parole Board

> Appropriations Committee



LEGISLATIVE FISCAL ANALYST ASSIGNMENTS—FY 2010



Abstracters Board CHRISTINA ALLEN (6-2802)
Accountancy Board CODY GORGES (6-3184)
Adjutant General AARON KLAASSEN (6-4396)
Administration, Department of CODY GORGES (6-3184)
Administrative Hearings, Office of CHRISTINA ALLEN (6-2802)
Aging, Department on ESTELLE MONTGOMERY (6-4409)
Agriculture, Department of HEATHER O'HARA (6-7792)
Animal Health Department HEATHER O'HARA (6-7792)
Arts Commission, Kansas JONATHAN TANG (8-7260)
Atchison Juvenile Correctional Facility CHRISTINA ALLEN (6-2802)
Attorney General LEAH ROBINSON (6-4447)

Bank Commissioner DYLAN DEAR (1-0515)
Barbering, Board of ESTELLE MONTGOMERY (6-4409)
Behavioral Sciences Regulatory Board JONATHAN TANG (8-7260)
Beloit Juvenile Correctional Facility CHRISTINA ALLEN (6-2802)

Citizen Utility Ratepayer Board LAUREN DOUGLASS (6-7250)
Commerce, Department of MICHAEL STEINER (6-4181)
Corrections, Department of JAROD WALTNER (8-7041)
Cosmetology, Board of ESTELLE MONTGOMERY (6-4409)
Credit Unions, Department of DYLAN DEAR (1-0515)

Dental Board JONATHAN TANG (8-7260)

Education, State Department of REAGAN CUSSIMANIO (6-4443) El Dorado Correctional Facility JAROD WALTNER (8-7041) Ellsworth Correctional Facility JAROD WALTNER (8-7041) Emergency Medical Services Board JONATHAN TANG (8-7260) Emporia State University AUDREY DUNKEL (6-3183)

Fair Board, Kansas State HEATHER O'HARA (6-7792) Fire Marshal, State AARON KLAASSEN (6-4396) Fort Hays State University AUDREY DUNKEL (6-3183)

Governmental Ethics Commission ESTELLE MONTGOMERY (6-4409) Governor LEAH ROBINSON (6-4447) Guardianship Program, Kansas DYLAN DEAR (1-0515)

Healing Arts, Board of JONATHAN TANG (8-7260)
Health and Environment, Department of LEAH ROBINSON (6-4447)
Health Care Stabilization Bd. of Gov. DYLAN DEAR (1-0515)
Health Policy Authority, Kansas AMY DECKARD (6-4429)
Hearing Instruments, Kansas Board of Examiners
in Fitting and Dispensing of ESTELLE MONTGOMERY (6-4409)
Highway Patrol AARON KLAASSEN (6-4396)
Home Inspection Registration Board CHRISTINA ALLEN (6-2802)
Human Rights, Commission on DYLAN DEAR (1-0515)
Hutchinson Correctional Facility JAROD WALTNER (8-7041)

Indigents' Defense Services, Board of CODY GORGES (6-3184) Insurance Department DYLAN DEAR (1-0515)

Judicial Branch REAGAN CUSSIMANIO (6-4443) Judicial Council REAGAN CUSSIMANIO (6-4443) Juvenile Justice Authority CHRISTINA ALLEN (6-2802)

Kansas Bureau of Investigation (Attorney Gen.) AARON KLAASSEN (6-4396) Kansas Corporation Commission LAUREN DOUGLASS (6-7250) Kansas Development Finance Authority CODY GORGES (6-3184) Kansas Juvenile Correctional Complex CHRISTINA ALLEN (6-2802) Kansas Inc. MICHAEL STEINER (6-4181) Kansas Lottery CODY GORGES (6-3184) Kansas Neurological Institute ESTELLE MONTGOMERY (6-4409) Kansas Public Employees Retirement System MICHAEL STEINER (6-4181) Kansas State University AUDREY DUNKEL (6-3183) KSU-Agricultural Extension AUDREY DUNKEL (6-3183)

Kansas Technology Enterprise Corp. MICHAEL STEINER (6-4181)

Labor, Department of DYLAN DEAR (1-0515)
Lansing Correctional Facility JAROD WALTNER (8-7041)
Lamed Correctional Facility JAROD WALTNER (8-7041)
Lamed Juvenile Correctional Facility CHRISTINA ALLEN (6-2802)
Lamed State Hospital ESTELLE MONTGOMERY (6-4409)
Legislative Coordinating Council J. G. SCOTT (6-4397)
Legislative Research Department J. G. SCOTT (6-4397)
Legislature J. G. SCOTT (6-4397)
Lieutenant Governor LEAH ROBINSON (6-4447)

Mortuary Arts Board ESTELLE MONTGOMERY (6-4409)

Norton Correctional Facility JAROD WALTNER (8-7041) Nursing, Board of JONATHAN TANG (8-7260)

Optometry Board JONATHAN TANG (8-7260)
Osawatomie State Hospital ESTELLE MONTGOMERY (6-4409)

Parole Board JAROD WALTNER (8-7041)
Parsons State Hospital ESTELLE MONTGOMERY (6-4409)
Peace Officers Standards and Training AARON KLAASSEN (6-4396)
Pharmacy, Board of JONATHAN TANG (8-7260)
Pittsburg State University AUDREY DUNKEL (6-3183)
Post Audit, Division of J. G. SCOTT (6-4397)

Racing and Gaming Commission CODY GORGES (6-3184)
Rainbow Mental Health Facility ESTELLE MONTGOMERY (6-4409)
Real Estate Appraisal Board CHRISTINA ALLEN (6-2802)
Real Estate Commission Christina Allen (6-2802)
Regents, Board of AUDREY DUNKEL (6-3183)
Revenue, Department of MICHAEL STEINER (6-4181)
Revisor of Statutes J. G. SCOTT (6-4397)

School for the Blind CODY GORGES (6-3184)
School for the Deaf CODY GORGES (6-3184)
Secretary of State LEAH ROBINSON (6-4447)
Securities Commissioner DYLAN DEAR (1-0515)
Sentencing Commission JAROD WALTNER (8-7041)
Social and Rehabilitation Services, Dept. of AMY DECKARD (6-4429)
State Conservation Commission HEATHER O'HARA (6-7792)
State Historical Society JONATHAN TANG (8-7260)
State Library JONATHAN TANG (8-7260)
State Treasurer JONATHAN TANG (8-7260)

Tax Appeals, Kansas Court of MICHAEL STEINER (6-4181)
Technical Professions, Board of CHRISTINA ALLEN (6-2802)
Topeka Correctional Facility JAROD WALTNER (8-7041)
Transportation, Department of AARON KLAASSEN (6-4396)

University of Kansas AUDREY DUNKEL (6-3183)
University of Kansas Medical Center AUDREY DUNKEL (6-3183)

Veterans Affairs/Soldiers Home/Veterans Home DYLAN DEAR (1-0515) Veterinary Medical Examiners, Board of CHRISTINA ALLEN (6-2802)

Water Office, Kansas HEATHER O'HARA (6-7792) Wichita State University AUDREY DUNKEL (6-3183) Wildlife and Parks, Department of HEATHER O'HARA (6-7792) Winfield Correctional Facility JAROD WALTNER (8-7041)

Appropriations Update January 11, 2010

The Governor's Budget Report for FY 2011 was presented to the 2010 Legislature and discussed by the Governor during his State of the State message on Monday, January 11, 2010. The recommendations will be incorporated into appropriations bills for consideration by the Legislature. If you have any questions about any information in this report, please contact Alan Conroy, Director, J.G. Scott, Chief Fiscal Analyst, Audrey Dunkel, Principal Fiscal Analyst, or Leah Robinson, Principal Fiscal Analyst, at (785) 296-3181.

Overview of FY 2011 Recommendation

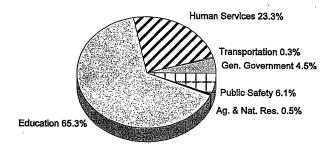
The Governor recommends expenditures of \$13.7 billion from all funding sources in FY 2011, including expenditures of \$5.8 billion from the State General Fund:

- ♦ State General Fund expenditures **increase** by 7.0 percent, or \$380.0 million.
- ♦ Expenditures from all funding sources **decrease** by \$771.1 million, or 5.3 percent.
- ♦ The Governor's budget provides for an **ending balance** of \$0 in FY 2011.
- ♦ Recommended State General Fund expenditures exceed revenues by \$0.4 million.
- The Governor recommends a number of revenue enhancements for FY 2011, including a three-year 1.0 percent (from 5.3 percent to 6.3 percent) increase in both the state sales and compensating use taxes, estimated to provide an additional \$308.2 million to the State General Fund (and an additional \$43.1 million to the State Highway Fund). The Governor also recommends increasing the state tax imposed on a pack of cigarettes from \$.79 to \$1.34 (estimated to increase revenues by \$52.0 million), and to increase the state tax rate on other tobacco products from 10.0 percent to 40.0 percent (estimated to raise an additional \$17.5 million in FY 2011).
- The Governor also recommends a number of adjustments to the **State General Fund transfers** included in the November Consensus Revenue estimates for both FY 2010 and FY 2011. The FY 2010 recommended adjustments increase estimated revenue to the State General Fund by \$98.0 million, and the FY 2011 recommended adjustments would increase estimated revenue by \$274.5 million. Some of the adjustments were included in the Governor's July and November 2009 budget allotments, but require legislative action to take effect. The major adjustment in both years are transfers from the State Highway Fund to the State General Fund (an additional \$80.0 million in FY 2010, and \$105.0 million in FY 2011). The recommendation for FY 2011 also includes: suspending the machinery and business equipment transfer (\$44.0 million), capping the annual transfer to the Bioscience Authority (\$35.0 million), stopping the scheduled repayment of prior year transfers to the Department of Transportation, the Insurance Department, and the Department of Health and Environment (\$34.6 million), and suspending the deferred maintenance transfer to the State Board of Regents (\$15.0 million).

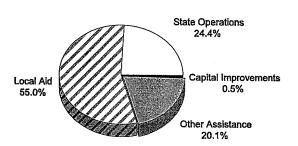
- **7-**8
 - ♦ FY 2011 State General Fund expenditures for the Department of Education increase \$178.9 million (6.3 percent), and increase for the Department of Social and Rehabilitation Services, the Health Policy Authority, and Department on Aging by \$133.4 million, or 11.5 percent. In addition, State General Fund expenditures for the Board of Regents and the Regents institutions increase by \$10.0 million (1.3 percent) in FY 2011. In most cases, part of the increase in FY 2011 reflects the expenditure of significantly higher amounts from American Recovery and Reinvestment Act (ARRA) funding in FY 2010. Not as much ARRA funding is projected to be available to offset State General Fund expenditures in FY 2011.
 - ♦ The Governor recommends FY 2011 expenditures of \$426.5 million from **federal ARRA funding**, a reduction of \$587.4 million (57.9 percent) from the FY 2010 recommended total of \$1.0 billion. The Governor's November 2009 State General Fund allotment included the expenditure of approximately \$92.0 million more in FY 2010 than approved by the 2009 Legislature, to offset State General Fund expenditures.
 - The Governor recommends no general salary increase for FY 2011. The Governor's recommendation does include continuation of the **state employee pay plan adjustments** approved by the 2008 Legislature for those classified employees who are considered under market level for their job classifications. The 2008 Legislature approved expenditure of \$8.5 million, all from the State General Fund, in FY 2011 for these upgrades, and the Governor's recommendation leaves that amount in place. The Governor also recommends longevity bonus payments for eligible state employees in FY 2011, at the rate of \$50 per year of service for each year over 10 years, with a cap at 25 years of service. These expenditures are estimated at \$14.4 million, with \$6.0 million from the State General Fund.
 - ♦ The recommendation reduces **FTE positions** by 64.0 from FY 2010 to FY 2011.

The following two charts illustrate the Governor's recommended FY 2011 State General Fund expenditures by function of government and by category of expenditure. Education (including local school aid and Regents universities) receives 65.3 percent of the State General Fund expenditures in the Governor's recommendations. Aid to local units comprises the largest category of expenditure in the Governor's budget with over half of the FY 2011 State General Fund budget (55.0 percent) distributed to local units of government, primarily through local school aid.

SGF Expenditures by Function FY 2011 Governor's Recommendation



SGF Expenditures by Major Purpose FY 2011 Governor's Recommendation



Recommended Current Year Budget Changes

The Governor's revised FY 2010 recommendation is an increase of \$1.4 billion from all funding sources, and a State General Fund decrease of \$162.6 million, from the amount approved by the 2009 Legislature. A number of the FY 2010 recommended decreases were included in the Governor's July and November 2009 State General Fund allotments. These allotments, through a series of recommended revenue adjustments and expenditure reductions, are intended to increase the FY 2010 State General ending balance by \$391.6 million. Approximately \$90.5 million of the recommended allotment adjustments require legislative authorization. Major adjustments in the *Governor's Budget Report* (including the allotments) are reflected below:

- An increase of \$1.1 billion, all from special revenue (mainly federal) funds, in the budget of the **Department of Labor**, primarily for increases to estimated unemployment benefits.
- An increase of \$110.6 million from all funding sources in the budget of the Kansas Department of Transportation, largely for adjustments to capital improvement projects.
- An increase of \$91.9 million from all funding sources in the budgets of the **Department of Social and Rehabilitation Services and the state hospitals**, primarily reflecting additional federal funds expenditures and caseload increases. **State General Fund expenditures for SRS and the hospitals decrease by \$19.2 million.**
- An increase of \$61.3 million from all funding sources in the budgets of the Kansas Board of Regents and the Regents institutions, primarily reflecting additional special revenue fund expenditures. State General Fund expenditures for the Board and the institutions decrease by \$17.7 million.



The status of the State General Fund, based on the recommendations of the Governor, is reflected in the following profile.

State General Fund Profile-Governor's Recommendation In Millions				
			Gov. Rec. FY 2011	
Beginning Balance	\$ 526.6	\$ 49.7	\$ 0.4	
Receipts (Nov. 2009 Consensus)	5,587.4	5,300.7	5,178.5	
(Less Adjustments in Governor's Rec.)	0.0	101.1	652.2	
Adjusted Receipts	5,587.4_	5,401.8	5,830.7	
Total Available	6,114.0	5,451.5	5,831.1	
Expenditures	6,064.4	5,451.1	5,831.1	
Ending Balance	\$ 49.7	\$ 0.4	\$ 0.0	
Ending Balance as a % of Expenditures	0.8%	0.0%	0.0%	
Adjusted Receipts in Excess of Expenditures	(\$477.0)	(\$49.3)	(\$0.4)	
% Change from Prior Year:				
Adjusted Receipts	(1.9)%	(3.3)%	7.9%	
Expenditures	(0.6)%	(10.1)%	. 7.0%	

Additional information on the Governor's budget recommendation and the requests made by state agencies will be presented in the Legislative Budget Analysis to be presented to the Legislature after the legislative fiscal staff completes its analysis.

Summary of Governor's Recommended FY 2010 Budget Adjustments Requiring Legislative Action - HB 2416

Revenue Transfers

Department of Transportation		\$	80,000,000
Securities Commissioner			5,000,000
EDIF Agencies Commerce Kansas, Inc. Kansas Technology Enterprise Corporation Kansas Housing Resource Corporation Unencumbered Funds	\$ 800,000 10,000 390,000 2,000,000 4,600,000		
			7,800,000
Subtotal Revenue Expenditures		\$	92,800,000
Legislative Agencies			
Legislative Coordinating Council Legislative Research Department Revisor of Statutes Legislature Legislative Post Audit	\$ 86,885 426,615 649,379 1,366,648 225,457	· \$	(2,754,984)
		Ą	(2,734,964)
Judiciary			5,000,000
Subtotal Expenditures		\$	2,245,016
Total		\$	90,554,984

Appropriations Committee
Date 1-12-10
Attachment 4

OFFICE OF THE SECURITIES COMMISSIONER INVESTOR EDUCATION FUND K.S.A. 17-12a601

Auction Rate Securities Cases

Firm	Kansas Portion	Date of Order
Wachovia Securities	\$633,090	June 10, 2009
Citigroup	\$600,144	June 17, 2009
Bank of America	\$2,834,090	July 13, 2009
Merrill Lynch	\$959,556	July 16, 2009
RBC Capital Markets	\$22,535	September 4, 2009
JPMorgan Chase	\$76,571	November 6, 2009
Credit Suisse	\$535,858	January 6, 2010 (awaiting payment)
Deutsche Bank	\$30,903	January 8, 2010 (awaiting payment)
Morgan Stanley	\$187,076	Not issued yet
Wells Fargo	?	Not issued yet
Stifel Nicolaus	?	Not issued yet
TOTAL	\$5,125,986 received	
	\$753,837+ pending	

Other Significant Cases

Firm	Penalty	Date of Order
Main Street Securities	\$95,000	June 2, 2009
Merrill Lynch	\$419,935	Not issued yet

Balance of Investor Education Fund (as of Dec. 31) \$ 5,362,187
Payments to be received \$ 1,173,772
Total \$ 6,535,959

Appropriations Committee
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Presentation to the House Appropriations Committee

Regarding the FY 2010 Budget Reductions

January 12, 2010

•



Agenda

FY 2010 Revenue Losses and Prior Reductions

Governor's Allotments

Impact to the Public

Construction Spending

Additional Transfers?

2

Appropriations Committee
Date ____/-_/_O
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Revenue Losses

State Highway Fund Revenue Adjustments	FY 2010
Reduction in Motor Fuel Tax receipts; Motor Vehicle Registration Fees; State Sales Tax	-\$52 M
SGF Loan Repayment	-\$31 M
Continue Funding the KHP	-\$36 M
SGF CTP Debt Transfer	-\$25 M
SCCHF Transfer	-\$ 5 M
Governor's 1st Round of Allotments	-\$30 M
Governor's 2 nd Round of Allotments	-\$50 M
TOTAL	-\$229 M

➤ The agency originally anticipated State Revenue receipts of \$811 million in FY 2010.

3



Prior Budget Reductions

- Previously eliminated 136 FTE positions
 - Agency accelerated FTE reduction plan in FY 2009 due to budget reductions
 - Eliminated remaining 37 FTE positions rather than retain to help finish CTP projects
- This has reduced agency salary needs over \$6
 Million



Prior Budget Reductions

- To compensate for the revenue loss:
 - Construction projects were suspended and delayed in FY 2009; resulting in cash savings in FY 2010.
 - Originally crafted FY 2010 construction budget to match available resources
 - Federal economic recovery (ARRA) funding was used for a portion of the K-61 project.
- The agency has seen some benefit from lower than anticipated construction costs due to the economic downturn.

5



Governor's Allotments

- KDOT will "Reduce maintenance and operations and transfer funds" for a total of \$80.0 Million in FY 2010.
 - Accomplished by:
 - Reducing Agency Ops Budget by 8.9% (\$24.9 M)
 - Reduced Salaries \$5.9 M
 - » 8% Shrinkage Rate
 - » Holding Positions Vacant & OT Discouraged
 - Reducing Other Operating Expenses by \$19.0 M
 - » Indefinitely postponing two transportation studies
 - » Cut equipment purchases in half
 - » Reduced travel 30%





Governor's Allotments cont.

- KDOT will "Reduce maintenance and operations and transfer funds" for a total of \$80.0 Million in FY 2010.
 - Accomplished by:
 - Reducing the Preservation Program (\$91 M)
 - Cutting lettings \$91 million to capture \$45.5 M in cash
 Primarily Encompasses Resurfacing Actions
 - Indefinitely postponing Wichita ITS Expansion Project (\$6.8 M)
 - Captures \$3.4 M in cash

7



Governor's Allotments

- Preservation Reductions
 - Projects pay out over several fiscal years

(\$ Millions)	Budget		Payouts	
Fiscal Year	2010	2010	2011	2012
Sub. Maint.	\$91	\$45.5	\$36.4	\$9.1

- Must reduce Lettings \$91 Million to capture \$45.5 million in cash
 - · Similar pay out savings for ITS project
- Anticipated FY 2010 Available Ending Balance for the SHF
 - \$2 Million



Impact to the Public

- Snow and Ice services will be less than what public is used to.
- No longer accepting applications for the following:
 - Economic Development Program
 - Geometric Improvement Program
 - Loans from the Transportation Revolving Fund

9



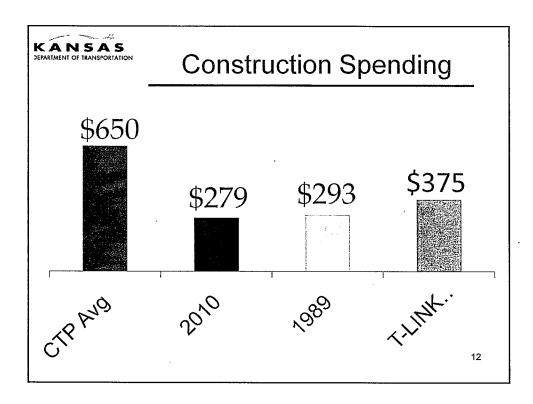
Impact to the Public

- Preservation Program Reductions
 - Program is meant to preserve and maintain the Highway System
 - Agency will apply lighter preservation actions and maintain fewer miles
 - Highway System will deteriorate at a faster pace
 - Will cost more in the long run to return the system to a "good condition"



Impact to the Public

- Unable to address ad-hoc locally promoted improvements
 - I-70/K-7: Canaan Drive Improvement Project
 - Added a second left turn from the exit ramp
 - K-61 Hutchinson
 - Added pedestrian bridge at the request of the City, Union Valley School, and the Dillon Nature Center
 - US-283 in Trego County
 - Changed type of paving material to accommodate request of business owner and county





Additional Transfers?

- Ability to absorb further transfers is limited
 - Would require agency to halt all remaining preservation projects <u>TODAY</u>
 - Approximately \$61 M of Lettings remaining
 - Once projects are let
 - · Potential for cash savings is lost
 - Further drastic cuts to our operating budget will impact Snow and Ice activities

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Questions

KANSAS CONTRACTORS ASSOCIATION

OFFICERS

KIP SPRAY, President Great Bend, Kansas

BRIAN HANSEN, Vice President Towanda, Kansas

JAKE KLAVER, Treasurer Kingman, Kansas

STAFF

DAN RAMLOW, Executive Vice President BOB TOTTEN, Public Affairs Director KAREN WAGAMAN, Director of Marketing NANCY DELGADO, Administrative Coordinator KRIS DENTON, Bookkeeper



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Testimony

By the Kansas Contractors Association

before the House Appropriations Committee regarding

cuts in the Highway Program

January 12, 2010

Mr. Chairman and members of the House Appropriations Committee, I am Bob

Totten, Public Affairs Director for the Kansas Contractors Association. Our organization

represents over 300 companies who are involved in the construction of highways and
water treatment facilities in Kansas and the Midwest.

Today, I want to thank you for allowing me to testify about highway funding and the concerns our organization has about continued cuts in KDOT's budget and how that effects our industry. We are very much aware of the economic concerns in the state and in the nation so I want to make sure you understand we know the problems the state faces.

At the same time, I want to make sure you are aware how a cut in funding equates to our area of the economy.

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According to KDOT, there have been cuts of \$229 million dollars from their budget this year. As a result, KDOT will have spent almost \$200 million dollars less on highway construction in FY 2010 than was originally planned.

KDOT has already told you they can reduce the budget slated for highway construction however the road system will deteriorate. In addition when KDOT has to bring the system back up to adequate standards it will be more costly. The basic premise is similar to your house.... you have to constantly take care of it, or it soon falls apart.

In addition to the effect the cuts have on the pavement and condition of the road system, the loss of that money also means there will be a loss of construction jobs for the coming year. Using figures and information gleaned from KU and K-State studies, that means there will be a loss of about 10,000 jobs due to the cuts in the program. Those are jobs that in essence pay income tax and help support other areas of government through their paying of sales taxes, property taxes and income taxes.

To help you understand how a highway project affects an area, I brought with me a poster about a highway project on US-81 from Concordia north to the Nebraska line US 81. This \$17.2 million dollar project had over 180 sub contractors and employed 288 people at an average salary of \$14.73 an hour. This project is similar to many that have occurred in the past 20 years...a lot of people are employed on the job...being well paid and providing necessary assistance to the general contractor in getting the project completed.

To further illustrates the point of the impact, I have attached a letter from Jake

Klaver of Klaver Construction of Kingman, Kansas This letter is several years ago on a

project in Wabaunsee county but it details how much his company spent on food, lodging and other materials while his crews were working on a job building a culvert in NE Kansas.

On a personal note, I can tell you what it meant to me when I had a good construction job one summer in NE Kansas. When I graduated from high school, I worked a summer as a yard helper and flag person. We were not trained as they are now...but I can tell you I earned enough money to pay for my books and tuition for the Fall and Spring semesters at KU. I have attached the checks for my tuition on Spring semester. Education was a lot cheaper then but the ratio of paychecks to tuition is about the same.

Being a flag person is not a hard job and I believe that any of you could do the job if necessary...and the point I am making is that you can make good money if you want to through a public works program similar to the highway program. That is why when you make cuts in KDOT's construction budget it effects a lot of people.

Now I have talked to you about employees as I think of those as being affected the most. But our companies are also affected in this equation of reductions. Our members have a lot of "iron" or equipment sitting in their yards not doing anything when there is not a substantial road program. And if there is no work to be done, they sell it. What that means to your local counties that you represent is that there is less equipment on the tax rolls to be taxed and therefore

local government again will have less money to use to operate in their areas.

So even though I am sure you will go ahead and approve what the governor has suggested as the state has to make reductions ...I think you need to realize that

these reductions will have consequences. Early on with the fact that there will be more people unemployed. In the construction arena nationwide the unemployment rate in construction is over 18 percent. In Kansas we don't track that information but I know that figure is is in that ballpark.

In addition, we won't see the effects of these cuts in the unemployment rates until later this Spring. Most of our employees don't work in the snow and use their vacations and unemployment insurance to tide them over this March or April...but this year it will be different. They won't have a job to go back to...and that means Kansas will experience a spike in unemployment. To you, you will see it as a number but for the person that doesn't have a job...it will be a terrible blow to him/her and his family. I thank you for your attention and would be glad to answer questions if I may.

A M. Cobron & Son Abram Ready-Mix Ackerman True Value Supply Ad-Vantage Sign & Graphie Air Tool & Equipment All Line Inc All Road Barricades Alloy Welding Supply Alsop Sand Co American Express APAC-Kansas Arco Supply Assaria Oil Company AT&T Onialia AT&T Wireless Services Atwords – Farm Plan Austin's Conoco B & B Sign Co. Bel Villa Restaurant Best Western - Glenpool Inn Best Western - Tradewinds Ctl. Best Western Bel Villa Best Western Candlelight Inn Blade-Empire Publishing Conital City Radiator Carter-Waters Chemical Lime Christensen Oil Co. Inc City Of Belleville C-K & W Supply Clemence Tire Service CMI Corporation Courrely Accessories Co. Construction Rental Inc. Country General/Qual, Farm Ctry Crane Rental Salina Cross - Midwest Tire Crouse Tire & Wheel Culbertson Heating & Air Conditioning Custom Data Products D & D Equipment Darr Equipment Co. Department Of Public Safety Dodge/Carroll Electronics Inc. Durflinger Disposal Service

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Kansas Highway Construction Benefits Hundreds of Businesses & Jobs District 2 —K-5022-04 2 Miles North of Concordin to Nebraska State Line

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Eggers Motor Service & Sales

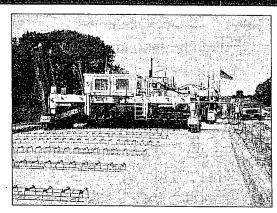
Faiber Bag Faimers Cuop Assoc Lawrence

Federal Express Corporation

EIS Communications Eric Dunstan Trucking

Farmway Co-Op Fastenal Company

Euclid Chemical Company



Highway construction jobs created by Kansas' multi-year transportation programs have a ripple effect in the economy. During the past two programs, more than 100,000 construction jobs were created or sustained. Additionally, road projects create and retain local jobs beyond the construction crews. Shown here are the many companies that received business through this KDOT project.

Project Payroll for Prime Contractor

Gross payroll* \$ 1,443,540

Total man hours 98,000

Average wage per hour \$ 14.73

Total number of people employed 288

Percent of employees with health insurance 15%

*includes benefits

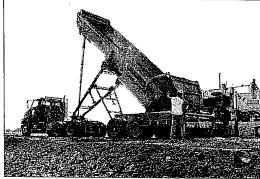
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P. B. Hoidale Co. Palmer Truck & Trailer Rep. Pavers Inc. Peltier Foundry Penhall Dia, Products Phillips 66 Company Radio Inc Rasure Lumber Company Reliable Auto Service Republic County Hospital Republic County Solid Waste Dept Pichardeon Agenciates Rubber Belting And Hose Rubber Material & Supply Co S.D. Radiator Renai Salina Journal Salina Scale Sales & Service, Inc. Salisbury Supply Co

Schmidilein Electric In Sherry Laboratories Shores Bros. Auto Supply Smokey Hill Sooner State Ford Spillman's Septic Tank Pumping Spinying Systems Co Stanion Wholesale Electric Co Start-Rite Auto Electric Superior Signal: Tessendorf Welding & Machine Texaco TFM Communications The G.W. Van Keppel Company Topeka Electric Motor Repai Topeka Trailer Repair Tow Service Inc. Transwood Truck Parts & Equip. - Wichita Truck Repairs (Water - Lts) Tulsa Auto Collection Tulsa Freightliner Twin Valley Implemen Unique Design United Parcel Service United Rentals Us 81 Welding & Repair Wakeeney Truck Line Walthers Oil Company White Star Machinery & Supply Williams Drilling Co.

Sanders Saws









District 2 -K-5022-04 2 Miles North of Concordia to Nebraska State Line (Republic County)



February 4, 2002

Rep. Vern Osborne State Capitol Building Room 110-S Topeka KS 66612

Re: KDOT Projects in Wabaunsee County

Dear Rep. Osborne:

We are writing to encourage your support of significant highway funding during the current legislative session. We realize the budget shortfalls the state is facing this year create a daunting job for the legislature, but would like to point out what a strong highway program means to the state and, more specifically, to your district.

During the year 2001, our company was involved in two Wabaunsee County KDOT projects, on which we spent, conservatively, \$154,721. As a subcontractor, our company did the box culvert construction which represented only a small portion of each job. This sum can be broken down as follows: \$119,589 on ready-mix concrete; \$23,905 on motels; \$11,227 on meals; and an untold but significant amount on fuel at local outlets (we don't break out fuel by job). We want to emphasize that this money was spent entirely within your district.

We think it is important to note that we are a relatively small company (annual sales of about \$10 million) and primarily a subcontractor. Knowing that we are such a small part of the highway construction industry in Kansas, one can easily understand what a significant impact the total highway program has on the state's economy as a whole.

We understand this is a difficult time for Kansas and that there are many worthy programs competing for limited dollars. We ask, however, that during your deliberations you keep in mind that funds spent on highway construction are not only an investment in the future, they also significantly and positively impact the local economies which are the beneficiaries of the projects, and this in turn multiplies itself many times throughout the state's economy as a whole. Last, but certainly not least, a robust highway program creates jobs which in turn create taxpayers.

P. O. Box 272 Kingman, Kansas 67068 (316) 532-3183 (316) 532-2924 Fax



ROBERT EUGENE TOTTEN

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State of Kansas Office of Judicial Administration

Kansas Judicial Center 301 SW 10th Topeka, Kansas 66612-1507

(785) 296-2256

House Appropriations Tuesday, January 12, 2010

Testimony Supporting Governor's Supplemental Request Jerry Sloan, Judicial Branch Budget and Fiscal Officer

Thank you for this opportunity to testify in support of the Governor's recommended supplemental appropriation of \$5 million for the Judicial Branch. Without this, the Judicial Branch will need to implement drastic measures in the very near future.

As with most entities funded by the State General Fund, the Judicial Branch's FY 2010 was reduced during the 2009 legislative session. Due to some misunderstanding, the reduction turned out to be more than most people intended. This supplemental brings the reduction more in line with what had been envisioned.

However, even with this supplemental appropriation, the amount available would be substantially less than what had been requested for a Judicial Branch maintenance budget. As you are aware, the Judicial Branch budget is approximately 97% personnel, so staffing has been severely impacted to make the reductions. Among the more significant reductions that have been made is eliminating 193 employees, many of whom had worked for years, who were less than half-time employees and implementing an extremely hard hiring freeze with almost no exceptions. These actions have created coverage problems and backlogs and in fact 38 district courts are closed to the public for some parts of the day to process filings more efficiently. Even with the Governor's supplemental recommendation, these cut-backs will continue.

The only remaining option to save a significant amount of money during the remainder of this fiscal year is furloughs, or required, unpaid leave. Even with this supplemental, we may be required to have some furlough days before the end of fiscal year, but the supplemental recommended would offset the potential for 20 additional furlough days.

Since including the payroll period we are in today, there are only 11 payroll periods remaining. I am requesting a favorable, and quick, response to this request.

Appropriation	s Committee
Date	-12-10:
Attachment	8