Session of 2021

HOUSE BILL No. 2201

By Committee on Transportation

2-2

AN ACT concerning transportation; relating to the Eisenhower legacy transportation program; decreasing the threshold amount required for alternate delivery projects; providing for the usage of federal stimulus funds for certain projects; calculating KDOT bonding and debt cap authority; amending K.S.A. 68-2320 and 68-2328 and K.S.A. 2020 Supp. 68-2314c, 68-2332 and 75-5094 and repealing the existing sections.

9 Be it enacted by the Legislature of the State of Kansas:

Section 1. K.S.A. 2020 Supp. 68-2314c is hereby amended to read as follows: 68-2314c. (a) In order to plan, develop and operate or coordinate the development and operation of the various modes and systems of transportation within the state, the secretary of transportation is hereby authorized and directed to initiate the Eisenhower legacy transportation program.

16 (b) (1) The Eisenhower legacy transportation program shall provide 17 for the construction, improvement, reconstruction and maintenance of the 18 state highway system. The program shall provide for the selection of 19 projects that will allow for the flexibility to meet emerging and economic 20 needs. Program expenditures may include, but may not be limited to, the 21 following:

(A) Preservation projects to efficiently maintain a state highway 22 system in its original or improved condition and in a state of good repair. 23 24 The secretary shall establish targets for the state highway system condition that reflect the reasonable, realistic expectations that have historically 25 existed in providing a safe and efficient state highway system. The 26 27 secretary shall utilize reasonable, sound and accepted methods to determine the annual preservation investment needed to achieve the state 28 targets and provide optimum cost effectiveness in keeping the long-term 29 state highway system condition meeting such targets. It is the intent of the 30 legislature that the secretary, prior to completion of the transportation 31 program, shall spend or encumber from the state highway fund 32 preservation projects in an amount equal to or exceeding 10 times the 33 determined average annual preservation investment. The secretary shall 34 manage cash-flow and project lettings such that there is reasonable 35 assurance that preservation projects shall be fully funded each year. 36

Proposed Amendments to HB 2201 For House Committee on Transportation February 18, 2021 Prepared by: Office of Revisor of Statutes 6

Eisenhower legacy transportation program, transportation funding sources and Eisenhower legacy transportation program project categories. The long-range transportation plan shall make recommendations for a new transportation program for the state of Kansas. The long-range transportation plan shall be developed after consultation with the governor of the state of Kansas and state and local elected officials.

Sec. 2. K.S.A. 68-2320 is hereby amended to read as follows: 682320. (a) On and after July 1, 1991, the secretary of transportation is
hereby authorized and empowered to issue bonds of the state of Kansas,
payable solely from revenues accruing to the state highway fund and
transferred to the highway bond debt service fund and pledged to their

12 payment, for the purpose of providing funds to pay costs relating to

construction, reconstruction, maintenance or improvement of highways in
 this state and to pay all expenses incidental thereto and to the bonds. The

secretary is hereby authorized to issue bonds the total principal amount of
 which shall not exceed \$890,000,000.

(b) In addition to the provisions of subsection (a), on and after July 1,
 1999, the secretary of transportation is hereby authorized and empowered

to issue bonds of the state of Kansas, payable solely from revenues

20 accruing to the state highway fund and transferred to the highway bond

21 debt service fund and pledged to their payment, for the purpose of

22 providing funds to pay costs relating to construction, reconstruction,

23 maintenance or improvement of highways in this state and to pay all

expenses incidental thereto and to the bonds. The secretary is hereby authorized to issue bonds the total principal amount of which shall not exceed \$1,272,000,000.

(c) (1) In addition to the provisions of subsections (a) and (b), on and 27 after July 1, 2010, the secretary of transportation is hereby authorized and 28 empowered to issue additional bonds of the state of Kansas, payable solely-29 from revenues accruing to the state highway fund and transferred to the 30 highway bond debt service fund and pledged to their payment, for the 31 purpose of providing funds to pay costs relating to construction, 32 33 reconstruction, maintenance or improvement of highways in this state and 34 to pay all expenses incidental thereto and to the bonds. On and after the effective date of this act, except as provided further, no bonds shall be 35 36 issued by the secretary pursuant to this subsection unless the secretary 37 certifies that, as of the date of issuance of any such series of additional bonds, the maximum annual debt service on all outstanding bonds issued 38 pursuant to this section and K.S.A. 68-2328, and amendments thereto, 39 including the bonds to be issued on such date, will not exceed 18% of 40 41 projected state highway fund revenues for the current or any future fiscal year. During the fiscal year ending June 30, 2018, and the fiscal year 42 ending June 30, 2019, the limitation on the amount of the maximum total 43

Remove Section 2 from bill

HB 2201

amount of principal on all outstanding bonds issued pursuant to this 2 subsection and K.S.A. 68-2328, and amendments thereto, for the purpose of issuing any such series of additional bonds authorized by the secretary 3 shall be \$1,700,000,000 of the total principal for the transportation works 4 5 for Kansas program authorized under K.S.A. 68-2314b et seq., and 6 amendments thereto. The provisions of this section relating to limitations 7 of bonded indebtedness shall not in any way impair the rights and remedies of the holders of any bonds issued prior to the effective date of 8 9 this act.

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10 (2) As used in this subsection:

(A) "Maximum annual debt service" means the maximum amount of
 debt service requirements on all outstanding bonds for the current or any
 future fiscal year;

(B) "debt service requirements" means, for each fiscal year, the 14 aggregate principal and interest payments required to be made during such-15 fiscal year on all outstanding bonds, including the additional bonds to be 16 17 issued, less any interest subsidy payments expected to be received from 18 the federal government, less any principal and interest payments irrevocably provided for from a dedicated escrow of United States 19 20 government securities; (C) "projected state highway fund revenues" means all revenues 21

22 projected state highway fund revenues incars an revenues 22 projected by the secretary of transportation to accrue to the state highway 23 fund for the current or any future fiscal year; and

24 (D) "fiscal year" means the fiscal year of the state.

(3) Debt service requirements for variable rate bonds outstanding or 25 26 proposed to be issued for the current or any future fiscal year for which the actual interest rate cannot be determined on the date of calculation shall be-27 deemed to bear interest at an assumed rate equal to the average of the 28 SIFMA swap index, or any successor variable rate index, for the 29 immediately preceding five calendar years plus 1% and an amount 30 determined by the secretary that represents the then current reasonable 31 annual ancillary costs associated with variable rate debt, including credit 32 33 enhancement, liquidity and remarketing costs; except that, debt service-34 requirements for variable rate bonds that are hedged pursuant to an interest rate exchange or similar agreement that results in synthetic fixed rate debt-35 36 shall be deemed to bear interest at the synthetic fixed rate plus .5% and an amount determined by the secretary that represents the then current 37 reasonable annual ancillary costs associated with variable rate debt, 38 39 including credit enhancement, liquidity and remarketing costs. (4) Projected state highway fund revenues for the current or any 40 41 future fiscal year for which the actual revenues cannot be determined on the date of calculation shall be deemed to be the actual revenues for the 42

43 most recently completed fiscal year, adjusted in each subsequent fiscal

 year by a percentage equal to the historical average annual increase ordecrease in revenues for the five fiscal year period prior to the currentfiscal year, and further adjusted to take into account any increases or decreases in the statutory rates of any taxes or other charges or transfers that comprise a portion of the revenues.
 (d) In accordance with procurement statutes, the secretary may

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contract with financial advisors, attorneys and such other professional
 services as the secretary deems necessary to carry out the provisions of
 this act, and to do all things necessary or convenient to carry out the
 powers expressly granted in this act.

Sec. 3. K.S.A. 68-2328 is hereby amended to read as follows: 68-11 12 2328. (a) Bonds may be issued for the purpose of refunding, either at maturity or in advance of maturity, any bonds issued under this act, any 13 interest on such bonds or both bonds and the interest thereof. Such 14 refunding bonds may either be sold or delivered in exchange for the bonds 15 being refunded. If sold, the proceeds may either be applied to the payment 16 17 of the bonds being refunded or deposited in trust and there maintained in cash or investments for the retirement of the bonds being refunded, as shall 18 be specified by the secretary and the authorizing resolution or trust 19 20 indenture securing such refunding bonds. The authorizing resolution or trust indenture securing the refunding bonds may provide that the 21 22 refunding bonds shall have the same security for their payment as provided 23 for the bonds being refunded. Refunding bonds shall be sold and secured in accordance with the provisions of this act pertaining to the sale and 24 25 security of the bonds. Any bonds that have been issued pursuant to this section shall not be counted toward the limit on the aggregate principal 26 amount of bonds established under-subsections (a) and (b) of K.S.A. 68-27 2320(a) and (b), and amendments thereto, and such bonds shall not be 28 subject to the limitations on the issuance of bonds established under 29 30 K.S.A. 68-2320(c), and amendments thereto.

(b) When all bonds issued under article 23 of chapter 68 of the 31 Kansas Statutes Annotated, and amendments thereto, have either been paid 32 33 or the lien of such bonds shall have been defeased in accordance with their 34 terms so that the bonds are deemed to have been paid, the secretary of 35 transportation shall certify such facts to the director of accounts and 36 reports and upon receipt of such certification the director of accounts and reports shall transfer all moneys in the state freeway fund to the state 37 highway fund and upon such transfer all liabilities of the state freeway 38 fund are hereby transferred to and imposed upon the state highway fund 39 and the state freeway fund is hereby abolished. Upon the abolition of the 40 41 state freeway fund, any reference to the state freeway fund or any designation thereof, in any statute, contract or other document shall mean 42 the state highway fund. 43

any cause of action accruing to the state or any agency or instrumentality
 thereof that was a party to such contract.

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Sec. 5. K.S.A. 2020 Supp. 75-5094 is hereby amended to read as follows: 75-5094. (a) The secretary of transportation is hereby authorized and empowered to make grants for construction projects, the purpose of which is to expand and improve broadband service in the state of Kansas. The secretary of transportation is authorized to make such grants when working jointly with the office of broadband development within the department of commerce.

10 (b) There is hereby established in the state treasury the broadband 11 infrastructure construction grant fund. All moneys credited to such fund 12 shall be used to provide grants for the expansion of broadband service in 13 the state of Kansas. All expenditures from such fund shall be made in 14 accordance with the provisions of appropriation acts and upon warrants of 15 the director of accounts and reports issued pursuant to vouchers approved 16 by the secretary of transportation or the secretary's designee.

(c) Grants made by the secretary of transportation from the
broadband infrastructure construction grant fund shall reimburse grant
recipients for up to 50% of actual construction costs in expanding and
improving broadband service in the state of Kansas. Such grant
reimbursements shall be upon such terms and conditions as the secretary
of transportation may deem appropriate, in coordination with the secretary
of commerce.

24 (d) On July 1, 2020, and each July 1 thereafter through July 1, 2022, the director of accounts and reports shall transfer \$5,000,000 from the state 25 highway fund to the broadband infrastructure construction grant fund. On 26 July 1, 2023, and each July 1 thereafter through July 1, 2030, the director 27 28 of accounts and reports shall transfer \$10,000,000 from the state highway fund to the broadband infrastructure construction grant fund. At the end of 29 each fiscal year, the secretary of transportation is hereby authorized to 30 notify the director of accounts and reports to transfer all remaining and 31 unencumbered funds from the broadband infrastructure construction grant 32

33 fund to the state highway fund.

34 Sec. 6. K.S.A. <u>68-2320 and</u> 68-2328 and K.S.A. 2020 Supp. 68-35 2314c, 68-2332 and 75-5094 are hereby repealed.

36 Sec. 7. This act shall take effect and be in force from and after its 37 publication in the statute book. And renumber sections accordingly