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Laura Kelly, Governor

February 24, 2021

The Honorable Caryn Tyson, Chairperson Senate Committee on Assessment and Taxation Statehouse, Room 123-E Topeka, Kansas 66612

Dear Senator Tyson:

SUBJECT: Fiscal Note for SB 233 by Senate Committee on Assessment and Taxation

In accordance with KSA 75-3715a, the following fiscal note concerning SB 233 is respectfully submitted to your committee.

SB 233 would increase the threshold filing amounts for retailers to submit sales taxes to the Department of Revenue. The bill would increase the threshold amounts to \$15,000 for annual filings (\$400 under current law); \$25,000 for quarterly filings (\$4,000 under current law); and to above \$25,000 for monthly filings (above \$4,000 under current law). Amounts greater than \$50,000 (\$40,000 under current law) would require the retailer to prepay the first 15 calendar days of tax liability when paying their monthly sales taxes to the Department of Revenue.

Estimated State Fiscal Effect				
	FY 2021 SGF	FY 2021 All Funds	FY 2022 SGF	FY 2022 All Funds
Revenue			(\$38,300,000)	(\$45,700,000)
Expenditure			(\$167,106)	(\$167,106)
FTE Pos.				2.00

The Department of Revenue estimates that SB 233 would decrease state revenues by \$45.7 million in FY 2022. Of that total, the State General Fund is estimated to decrease by \$38.3 million in FY 2022, while the State Highway Fund is estimated to decrease by \$7.4 million in FY 2022. This bill also is estimated to decrease local sales tax revenues; however, the specific estimate of lower local sales tax revenues was not calculated by the Department of Revenue.

To formulate these estimates, the Department of Revenue reviewed data on sales tax collections. The Department indicates that the bill would move some filers from not filing as often which would delay the collection of state and local sales tax revenues from FY 2022 to FY 2023. This would cause a one-time decrease in sales tax revenue when the change occurs in FY 2022. The state would collect the same amount of sales tax revenues, but revenue collections would shift to the next fiscal year.

The Department indicates that the bill would require \$167,106 from the State General Fund in FY 2022 to implement the bill and to modify the sales tax IT system. The bill would require the Department to hire 2.00 new FTE positions to update forms and publications and perform quality assurance testing. The required programming for this bill by itself would be performed by existing staff of the Department of Revenue. In addition, if the combined effect of implementing this bill and other enacted legislation exceeds the Department's programming resources, or if the time for implementing the changes is too short, additional expenditures for outside contract programmer services beyond the Department's current budget may be required.

The Kansas Department of Transportation (KDOT) indicates that the bill would reduce state revenues to the State Highway Fund as noted above. KDOT indicates that when the state receives lower State Highway Fund dollars it may be required to make corresponding reductions to planned expenditures for projects funded under the comprehensive transportation plan. The Kansas Association of Counties and the League of Kansas Municipalities indicate that the bill would provide a net reduction to local sales tax collections that are used in part to finance local governments. Any fiscal effect associated with SB 233 is not reflected in *The FY 2022 Governor's Budget Report*.

Adam Proffitt

Director of the Budget

cc: Lynn Robinson, Department of Revenue Ben Cleeves, Transportation Wendi Stark, League of Municipalities Jay Hall, Association of Counties