SENATE BILL No. 344

By Committee on Judiciary

1-13

AN ACT concerning crimes, punishment and criminal procedure; relating to principles of criminal liability; providing an exception to criminal liability when a defendant has a mental disease or defect so as not to know the nature of the act or that such act was wrong; amending K.S.A. 22-3219, 22-3221 and 22-3222 and K.S.A. 2021 Supp. 12-736, 21-5209, 22-3428 and 22-3428a and repealing the existing sections.

Be it enacted by the Legislature of the State of Kansas:

Section 1. K.S.A. 2021 Supp. 12-736 is hereby amended to read as follows: 12-736. (a) It is hereby declared to be the policy of the state of Kansas that persons with a disability shall not be excluded from the benefits of single family residential surroundings by any municipal zoning ordinance, resolution or regulation.

- (b) For the purpose of this act:
- (1) "Group home" means any dwelling occupied by not more than 10 persons, including eight or fewer persons with a disability who need not be related by blood or marriage and not to exceed two staff residents who need not be related by blood or marriage to each other or to the residents of the home, which dwelling is licensed by a regulatory agency of this state:
- (2) "municipality" means any township, city or county located in Kansas:
 - (3) "disability" means, with respect to a person:
- (A) A physical or mental impairment that substantially limits one or more of such person's major life activities;
 - (B) a record of having such an impairment; or
- (C) being regarded as having such an impairment. Such term does not include current, illegal use of or addiction to a controlled substance, as defined in section 102 of the controlled substance act, 21 U.S.C. § 802; and
- (4) "licensed provider" means a person or agency who provides mental health services and is licensed by:
- (A) The Kansas department for aging and disability services pursuant to K.S.A. *39-2001 et seq. or* 65-425 et seq. or K.S.A. *39-2001 et seq.*, and amendments thereto: or
 - (B) the behavioral sciences regulatory board pursuant to K.S.A. 74-

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et seq. or 75-5346 et seq. or 74-5301 et seq., and amendments thereto; or

- (C) the state board of healing arts pursuant to K.S.A. 65-2801 et seq., and amendments thereto.
- (c) (1) No mentally ill person shall be eligible for placement in a group home unless such person has been evaluated by a licensed provider and such provider determines that the mentally ill person is not dangerous to others and is suitable for group-home placement. A group home shall not be a licensed provider for the purposes of evaluating or approving for placement a mentally ill person in a group home.
- (2) No person shall be eligible for placement in a group home if such person is:
- (A) Assigned to a community corrections program or a diversion program;
- (B) on parole from a correctional institution or on probation for a felony offense; or
- (C) in a state mental institution following a finding of mental disease or defect excluding criminal responsibility, pursuant to K.S.A.—22-3220 and 22-3221, and amendments thereto, and K.S.A. 2021 Supp. 21-5209, and amendments thereto.
- (d) No person shall be placed in a group home under this act unless such dwelling is licensed as a group home by the Kansas department for aging and disability services or the department of health and environment.
- (e) No municipality shall prohibit the location of a group home in any zone or area where single family dwellings are permitted. Any zoning ordinance, resolution or regulation that prohibits the location of a group home in such zone or area or that subjects group homes to regulations not applicable to other single family dwellings in the same zone or area is invalid. Notwithstanding the provisions of this act, group homes shall be subject to all other regulations applicable to other property and buildings located in the zone or area that are imposed by any municipality through zoning ordinance, resolution or regulation, its building regulatory codes, subdivision regulations or other nondiscriminatory regulations.
- (f) No person or entity shall contract or enter into a contract, restrictive covenant, equitable servitude or such similar restriction that would restrict group homes or their location in a manner inconsistent with the provisions of subsection (e).
- Sec. 2. K.S.A. 2021 Supp. 21-5209 is hereby amended to read as follows: 21-5209. It shall be a defense to a prosecution under any statute that:
- (a) The defendant, as a result of mental disease or defect, lacked the culpable mental state required as an element of the crime charged. Mental disease or defect is not otherwise a defense; or

(b) at the time of committing the alleged criminal act, the defendant was laboring under such a mental disease or defect as not to know:

- (1) The nature and quality of such act; or
- (2) that such act was wrong.

 Sec. 3. K.S.A. 22-3219 is hereby amended to read as follows: 22-3219. (1)(a) Evidence of mental disease or defect excluding criminal responsibility is not admissible upon a trial unless the defendant serves upon the prosecuting attorney and files with the court a written notice of such defendant's intention to assert-the defense that the defendant, as a result of mental disease or defect lacked the mental state required as an element of the offense charged a defense described in K.S.A. 2021 Supp. 21-5209, and amendment thereto. Such notice must be served and filed before trial and not more than 30 days after entry of the plea of not guilty to the information or indictment. For good cause shown the court may permit notice at a later date.

(2)(b) A defendant who files a notice of intention to assert the defense that the defendant, as a result of mental disease or defeet lacked the mental state required as an element of the offense charged a defense described in K.S.A. 2021 Supp. 21-5209, and amendment thereto, thereby submits and consents to abide by such further orders as the court may make requiring the mental examination of the defendant and designating the place of examination and the physician or licensed psychologist by whom such examination shall be made. No order of the court respecting a mental examination shall preclude the defendant from procuring at such defendant's own expense an examination by a physician or licensed psychologist of such defendant's own choosing. A defendant requesting a mental examination pursuant to K.S.A. 22-4508, and amendments thereto, may request a physician or licensed psychologist of such defendant's own choosing. The judge shall inquire as to the estimated cost for such examination and shall appoint the requested physician or licensed psychologist if such physician or licensed psychologist agrees to accept compensation in an amount in accordance with the compensation standards set by the board of supervisors of panels to aid indigent defendants. A report of each mental examination of the defendant shall be filed in the court and copies thereof shall be supplied to the defendant and the prosecuting attorney.

Sec. 4. K.S.A. 22-3221 is hereby amended to read as follows: 22-3221. (a) In any case in which the defense has offered substantial evidence of a mental disease or defect excluding the mental state required as an element of the offense charged *pursuant to K.S.A. 2021 Supp. 21-5209(a)*, and amendments thereto, and the jury returns a verdict of "not guilty," the jury shall also answer a special question in the following form: "Do you find the defendant not guilty solely because the defendant, at the time of

 the alleged crime, was suffering from a mental disease or defect which rendered the defendant incapable of possessing the required criminal intent?"—The provisions of this section shall be in force and take effect on and after January 1, 1996.

- (b) In any case in which the defense has offered substantial evidence of a mental disease or defect excluding criminal responsibility for the offense charged pursuant to K.S.A. 2021 Supp. 21-5209(b), and amendments thereto, and the jury returns a verdict of "not guilty," the jury shall also answer a special question in the following form: "Do you find the defendant not guilty solely because the defendant, at the time of the alleged crime, was laboring under such a mental disease or defect as not to know: (1) The nature and quality of such act; or (2) that such act was wrong?"
- Sec. 5. K.S.A. 22-3222 is hereby amended to read as follows: 22-3222. In any case in which the defendant is found not guilty of a charged crime, and the special question under K.S.A. 22-3221 is answered jury answers in the affirmative to a special question asked pursuant to K.S.A. 22-3221, and amendments thereto, and the defendant is also found guilty of a lesser included or otherwise charged offense, the court shall proceed in the manner authorized by K.S.A. 22-3429 et seq., and amendments thereto. The provisions of this section shall be in force and take effect on and after January 1, 1996.
- Sec. 6. K.S.A. 2021 Supp. 22-3428 is hereby amended to read as follows: 22-3428. (+) (a) (1) When a defendant is acquitted and the jury answers in the affirmative to—the a special question asked pursuant to K.S.A. 22-3221, and amendments thereto, the defendant shall be committed to the state security hospital for safekeeping and treatment and the county or district attorney shall provide victim notification. A finding of not guilty and the jury answering in the affirmative to—the a special question asked pursuant to K.S.A. 22-3221, and amendments thereto, shall be prima facie evidence that the acquitted defendant is presently likely to cause harm to self or others.
- (b)(2) Within 90 days of the defendant's admission, the chief medical officer of the state security hospital shall send to the court a written evaluation report. Upon receipt of the report, the court shall set a hearing to determine whether or not the defendant is currently a mentally ill person. The hearing shall be held within 30 days after the receipt by the court of the chief medical officer's report.
- (e)(3) The court shall give notice of the hearing to the chief medical officer of the state security hospital, the district or county attorney, the defendant and the defendant's attorney. The county or district attorney shall provide victim notification. The court shall inform the defendant that such defendant is entitled to counsel and that counsel will be appointed to

represent the defendant if the defendant is not financially able to employ an attorney as provided in K.S.A. 22-4503 et seq., and amendments thereto. The defendant shall remain at the state security hospital pending the hearing.

(d)(4) At the hearing, the defendant shall have the right to present evidence and cross-examine witnesses. At the conclusion of the hearing, if the court finds by clear and convincing evidence that the defendant is not currently a mentally ill person, the court shall dismiss the criminal proceeding and discharge the defendant, otherwise the court may commit the defendant to the state security hospital for treatment or may place the defendant on conditional release pursuant to subsection-(4) (d). The county or district attorney shall provide victim notification regarding the outcome of the hearing.

 $\frac{(2)}{(b)}$ Subject to the provisions of subsection $\frac{(3)}{(c)}$:

(a)(1) Whenever it appears to the chief medical officer of the state security hospital that a person committed under subsection (1)(d) (a)(4) is not likely to cause harm to other persons in a less restrictive hospital environment, the officer may transfer the person to any state hospital, subject to the provisions of subsection (3). At any time subsequent thereto during which such person is still committed to a state hospital, if the chief medical officer of that hospital finds that the person may be likely to cause harm or has caused harm, to others, such officer may transfer the person back to the state security hospital.

(b)(2) Any person committed under subsection-(1)(d) (a)(4) may be granted conditional release or discharge as an involuntary patient.

 $\frac{3}{c}$ Before transfer of a person from the state security hospital pursuant to subsection $\frac{(2)(a)}{(b)(1)}$ or conditional release or discharge of a person pursuant to subsection $\frac{(2)(b)}{(b)(2)}$, the chief medical officer of the state security hospital or the state hospital where the patient is under commitment shall give notice to the district court of the county from which the person was committed that transfer of the patient is proposed or that the patient is ready for proposed conditional release or discharge. Such notice shall include, but not be limited to: (a) (1) Identification of the patient; (b) (2) the course of treatment; (e) (3) a current assessment of the defendant's mental illness; (d) (4) recommendations for future treatment, if any; and (e) (5) recommendations regarding conditional release or discharge, if any. Upon receiving notice, the district court shall order that a hearing be held on the proposed transfer, conditional release or discharge. The court shall give notice of the hearing to the state hospital or state security hospital where the patient is under commitment, to the district or county attorney of the county from which the person was originally ordered committed. The county or district attorney shall provide victim notification regarding the hearing. The court shall order the involuntary

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1 patient to undergo a mental evaluation by a person designated by the court. 2 A copy of all orders of the court shall be sent to the involuntary patient and 3 the patient's attorney. The report of the court ordered mental evaluation 4 shall be given to the district or county attorney, the involuntary patient and 5 the patient's attorney at least seven days prior to the hearing. The hearing 6 shall be held within 30 days after the receipt by the court of the chief 7 medical officer's notice. The involuntary patient shall remain in the state 8 hospital or state security hospital where the patient is under commitment 9 until the hearing on the proposed transfer, conditional release or discharge 10 is to be held. At the hearing, the court shall receive all relevant evidence, 11 including the written findings and recommendations of the chief medical 12 officer of the state security hospital or the state hospital where the patient 13 is under commitment, and shall determine whether the patient shall be 14 transferred to a less restrictive hospital environment or whether the patient 15 shall be conditionally released or discharged. The patient shall have the right to present evidence at such hearing and to cross-examine any 16 17 witnesses called by the district or county attorney. At the conclusion of the 18 hearing, if the court finds by clear and convincing evidence that the patient 19 will not be likely to cause harm to self or others if transferred to a less restrictive hospital environment, the court shall order the patient 20 21 transferred. If the court finds by clear and convincing evidence that the 22 patient is not currently a mentally ill person, the court shall order the 23 patient discharged or conditionally released; otherwise, the court shall 24 order the patient to remain in the state security hospital or state hospital 25 where the patient is under commitment. If the court orders the conditional 26 release of the patient in accordance with subsection $\frac{(4)}{(d)}$, the court may 27 order as an additional condition to the release that the patient continue to 28 take prescribed medication and report as directed to a person licensed to practice medicine and surgery to determine whether or not the patient is 29 30 taking the medication or that the patient continue to receive periodic 31 psychiatric or psychological treatment. The county or district attorney shall 32 notify any victims of the outcome of the hearing. 33

(4)(d) In order to ensure the safety and welfare of a patient who is to be conditionally released and the citizenry of the state, the court may allow the patient to remain in custody at a facility under the supervision of the secretary for aging and disability services for a period of time not to exceed 45 days in order to permit sufficient time for the secretary to prepare recommendations to the court for a suitable reentry program for the patient and allow adequate time for the county or district attorney to provide victim notification. The reentry program shall be specifically designed to facilitate the return of the patient to the community as a functioning, self-supporting citizen, and may include appropriate supportive provisions for assistance in establishing residency, securing

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gainful employment, undergoing needed vocational rehabilitation, receiving marital and family counseling, and such other outpatient services that appear beneficial. If a patient who is to be conditionally released will be residing in a county other than the county where the district court that ordered the conditional release is located, the court shall transfer venue of the case to the district court of the other county and send a copy of all of the court's records of the proceedings to the other court. In all cases of conditional release the court shall: (a) (1) Order that the patient be placed under the temporary supervision of district court probation and parole services, community treatment facility or any appropriate private agency; and (b) (2) require as a condition precedent to the release that the patient agree in writing to waive extradition in the event a warrant is issued pursuant to K.S.A. 22-3428b, and amendments thereto.

At any time during the conditional release period, a conditionally released patient, through the patient's attorney, or the county or district attorney of the county in which the district court having venue is located may file a motion for modification of the conditions of release, and the court shall hold an evidentiary hearing on the motion within 14 days of its filing. The court shall give notice of the time for the hearing to the patient and the county or district attorney. If the court finds from the evidence at the hearing that the conditional provisions of release should be modified or vacated, it shall so order. If at any time during the transitional period the designated medical officer or supervisory personnel or the treatment facility informs the court that the patient is not satisfactorily complying with the provisions of the conditional release, the court, after a hearing for which notice has been given to the county or district attorney and the patient, may make orders: (a) (1) For additional conditions of release designed to effect the ends of the reentry program; (b) (2) requiring the county or district attorney to file a petition to determine whether the patient is a mentally ill person as provided in K.S.A. 59-2957, and amendments thereto; or (e) (3) requiring that the patient be committed to the state security hospital or any state hospital. In cases where a petition is ordered to be filed, the court shall proceed to hear and determine the petition pursuant to the care and treatment act for mentally ill persons and that act shall apply to all subsequent proceedings. If a patient is committed to any state hospital pursuant to this act the county or district attorney shall provide victim notification. The costs of all proceedings, the mental evaluation and the reentry program authorized by this section shall be paid by the county from which the person was committed.

(6)(f) In any case in which the defense that the defendant lacked the required mental state pursuant to K.S.A. 22-3220 a defense described in K.S.A. 2021 Supp. 21-5209, and amendments thereto, is relied on, the court shall instruct the jury on the substance of this section.

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1 $\frac{(7)(g)}{(9)}$ As used in this section and K.S.A. 22-3428a, and amendments thereto:

- (a)(1) "Likely to cause harm to self or others" means that the person is likely, in the reasonably foreseeable future, to cause substantial physical injury or physical abuse to self or others or substantial damage to another's property, or evidenced by behavior causing, attempting or threatening such injury, abuse or neglect.
 - (b)(2) "Mentally ill person" means any person who:
- (A) Who is suffering from a severe mental disorder to the extent that such person is in need of treatment; and
 - (B) who is likely to cause harm to self or others; and
- (C) whose diagnosis is not solely one of the following mental disorders: Alcohol or chemical substance abuse; antisocial personality disorder; intellectual disability; organic personality syndrome; or an organic disorder.
- (e)(3) "Treatment facility" means any mental health center or clinic, psychiatric unit of a medical care facility, psychologist, physician or other institution or individual authorized or licensed by law to provide either inpatient or outpatient treatment to any patient.
- 20 Sec. 7. K.S.A. 2021 Supp. 22-3428a is hereby amended to read as 21 follows: 22-3428a. (1)(a) Any person found not guilty, pursuant to K.S.A. 22 22-3220 and 22-3221, and amendments thereto, and K.S.A. 2021 Supp. 23 21-5209, and amendments thereto, who remains in the state security 24 hospital or a state hospital for over one year pursuant to a commitment 25 under K.S.A. 22-3428, and amendments thereto, shall be entitled annually 26 to request a hearing to determine whether or not the person continues to be 27 a mentally ill person. The request shall be made in writing to the district 28 court of the county where the person is hospitalized and shall be signed by 29 the committed person or the person's counsel. When the request is filed, 30 the court shall give notice of the request to: (a) (1) The county or district 31 attorney of the county in which the person was originally ordered 32 committed; and (b) (2) the chief medical officer of the state security 33 hospital or state hospital where the person is committed. The chief medical 34 officer receiving the notice, or the officer's designee, shall conduct a 35 mental examination of the person and shall send to the district court of the 36 county where the person is hospitalized and to the county or district 37 attorney of the county in which the person was originally ordered 38 committed a report of the examination within 21 days from the date when 39 notice from the court was received. Within 14 days after receiving the 40 report of the examination, the county or district attorney receiving it may 41 file a motion with the district court that gave the notice, requesting the 42 court to change the venue of the hearing to the district court of the county 43 in which the person was originally committed, or the court that gave the

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notice on its own motion may change the venue of the hearing to the district court of the county in which the person was originally committed. Upon receipt of that motion and the report of the mental examination or upon the court's own motion, the court shall transfer the hearing to the district court specified in the motion and send a copy of the court's records of the proceedings to that court.

(2)(b) After the time in which a change of venue may be requested has elapsed, the court having venue shall set a date for the hearing, giving notice thereof to the county or district attorney of the county, the committed person and the person's counsel. The county or district attorney shall provide victim notification. If there is no counsel of record, the court shall appoint a counsel for the committed person. The committed person shall have the right to procure, at the person's own expense, a mental examination by a physician or licensed psychologist of the person's own choosing. If a committed person is financially unable to procure such an examination, the aid to indigent defendants provisions of article 45 of chapter 22 of the Kansas Statutes Annotated, and amendments thereto, shall be applicable to that person. A committed person requesting a mental examination pursuant to K.S.A. 22-4508, and amendments thereto, may request a physician or licensed psychologist of the person's own choosing and the court shall request the physician or licensed psychologist to provide an estimate of the cost of the examination. If the physician or licensed psychologist agrees to accept compensation in an amount in accordance with the compensation standards set by the board of supervisors of panels to aid indigent defendants, the judge shall appoint the requested physician or licensed psychologist; otherwise, the court shall designate a physician or licensed psychologist to conduct the examination. Copies of each mental examination of the committed person shall be filed with the court at least seven days prior to the hearing and shall be supplied to the county or district attorney receiving notice pursuant to this section and the committed person's counsel.

(3)(c) At the hearing the committed person shall have the right to present evidence and cross-examine the witnesses. The court shall receive all relevant evidence, including the written findings and recommendations of the chief medical officer of the state security hospital or state hospital where the person is under commitment, and shall determine whether the committed person continues to be a mentally ill person. At the hearing the court may make any order that a court is empowered to make pursuant to subsections (3), (4) and (5) of K.S.A. 22-3428(c), (d) and (e), and amendments thereto. If the court finds by clear and convincing evidence the committed person is not a mentally ill person, the court shall order the person discharged; otherwise, the person shall remain committed or be conditionally released. The county or district attorney shall provide victim

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1 notification regarding the outcome of the hearing.

 $\frac{(4)}{(d)}$ Costs of a hearing held pursuant to this section shall be assessed against and paid by the county in which the person was originally ordered committed.

- Sec. 8. K.S.A. 22-3219, 22-3221 and 22-3222 and K.S.A. 2021 Supp. 12-736, 21-5209, 22-3428 and 22-3428a are hereby repealed.
- Sec. 9. This act shall take effect and be in force from and after its publication in the statute book.